After Paris and before an effective climate policy – Challenges for the next decade

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GHG emissions growth between 2000 and 2010 has been larger than in the previous decades.

Based on Figure 1.3
A renaissance of coal drives the global carbonization.

Steckel, Edenhofer and Jakob, in press
Renaissance of coal is majorly driven by poor, fast growing countries.

- Non Annex I countries have increased their coal share in the energy mix faster than foreseen in available baseline scenarios

- Carbonization by coal is not limited to China, but applies structurally to poor, fast growing countries
Climate Projections and Associated Risks

[Diagram showing temperature changes and associated risks]

Level of additional risk due to climate change:
- Undetectable
- Moderate
- High
- Very high
Growth vs. temperature

China

Brazil

Germany

LETTER

Global non-linear effect of temperature on economic production

Marshall Burke$^{1,2}$, Solomon M. Hsiang$^{3,4,5}$ & Edward Miguel$^{4,5}$

Quelle: Nature, doi:10.1038/nature15725
Risks from climate change depend on cumulative CO$_2$ emissions...

Based on SYR Figure SPM.10
...die wiederum von den jährlichen Treibhausgas-Emissionen über die nächsten Jahrzehnte abhängen.
What are the consequences for international energy and climate policy?
The climate problem at a glance

Resources and reserves to remain underground until 2100 (median values compared to BAU, AR5 Database)

<table>
<thead>
<tr>
<th></th>
<th>Until 2100</th>
<th>With CCS [%]</th>
<th>No CCS [%]</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coal</td>
<td></td>
<td>70</td>
<td>89</td>
</tr>
<tr>
<td>Oil</td>
<td></td>
<td>35</td>
<td>63</td>
</tr>
<tr>
<td>Gas</td>
<td></td>
<td>32</td>
<td>64</td>
</tr>
</tbody>
</table>

Source: Bauer et al. (2014); Jakob, Hilaire (2015)
The Paris Agreement

Intended Nationally Determined Contributions are inconsistent with the temperature target

Cumulative emissions in GtCO₂

- 2°C Scenario (2011-2100)
- 1.5°C Scenario (2011-2100)
- Intended Nationally Determined Contributions (2011-2030)
The Paris Agreement

Intended Nationally Determined Contributions are inconsistent with current energy-policy

Cumulative emissions in GtCO₂

- 2°C Scenario (2011-2100)
- 1.5°C Scenario (2011-2100)
- Intended Nationally Determined Contributions (2011-2030)
- Emissions from existing (grey) and planned (black) coal-fired power plants
The INDCs are inconsistent (I)

Countries with highest ongoing and planned coal investment
Minimum Carbon Price and Transfers

emission reduction
implying nationally implemented policy

recipient countries
minimum carbon price
for a coalition
donor countries

transfer
**CO₂ prices in the MILES scenarios**

Note: The implicit carbon prices shown here do not reflect the stringency level of the overall INDC of a region, as for some regions, additional policies are represented in the modelling that depress the prices shown here (see table 1 in the annex). As all countries are likely to implement dedicated technology policies, actual carbon prices in a trading scheme or a carbon tax scheme will be lower for regions for which the complementary policies are not yet represented. Monetary values are given in $US-2012. REMIND 2005 monetary values are scaled by 1.18 for conversion to 2012.

Source: REMIND model analysis

* Figure A1 of the policy report „Beyond the numbers: Understanding the Transformation Induced by INDCs“, October 2015, by the MILES project consortium
Ausweg aus der Klima-Sackgasse


26.10.2015, von OTTMAR EDENHOFER UND AXEL OCKENFELS

Source: Frankfurter Allgemeine Zeitung, online, 26.10.2015
King Coal and the Queen of Subsidies

The window for fossil fuel subsidy reform is closing fast

By Ottmar Edenhofer

Coal is the most important energy source for the Chinese economy (see the photo). Other rapidly growing economies in Asia and Africa also increasingly rely on coal to satisfy their growing appetite for energy. This renaissance of coal is expected to continue in the coming years (1) and is one of the reasons that global greenhouse gas (GHG) emissions are increasing despite the undisputed worldwide technological progress and expansion of renewable technologies (2). The implications for long-term GHG emissions are serious because, once installed, a coal power plant will emit for decades. Fossil fuel subsidies support investments in coal capacities around the globe and thereby threaten the achievement of climate change mitigation goals. Targeted reform of these subsidies could yield benefits for climate change mitigation as well as other development objectives.

The existing global energy infrastructure already commits 720 gigatons of CO2 (GtCO2) of future cumulative emissions over its lifetime. Aims to limit global temperatures increase to 2°C allow for a total of 1000 GtCO2 to be released into the atmosphere. If only one-third of currently planned coal capacity is installed successfully, an additional 128 GtCO2 emissions are committed, nearly depleting the budget allowed by such mitigation targets (3).

Over the past year, many nations have made commitments to reduce their domestic GHG emissions. The U.S. government has announced plans to reduce emissions in the power sector by 32% below 2005 levels in 2030 through its Clean Power Plan (4). The wide emissions are expected to continue to rise. After all, a reduction in coal demand in one region reduces world market prices, incentivizing an increasing demand in other regions (5).

What explains this renaissance of coal? The short answer is the relative price of coal. The price of coal-based electricity generation remains much lower than that of renewable power when the costs of renewable intermittency are taken into account.

As a result of technological progress and economies of scale, the costs of generating electricity from wind and solar power have declined substantially. Wind generation now costs 90 US$/ per megawatt hour (MWh) on average, and geographically favorable sites can compete with the costs of coal-fired power (~56 US$/MWh). Solar photovoltaic projects have reached 80 US$/MWh and within a few years can also be expected to match the costs of coal generation (7, 8). However, the costs of intermittency of wind and solar add an additional markup of about 20 US$/MWh (9) in cases where these technologies are deployed on a large scale as a result of increasing backup capacity requirements. Because of these additional costs, coal becomes more attractive for investors than renewable sources in many countries.

In addition, coal is increasingly traded on the world market, dashing the hopes of many concerned with climate change that coal is only economically viable for a few countries with large domestic endowments (10).

At the same time, finance ministries around the globe subsidize fossil fuels, mostly by enabling the sale of these fuels on the domestic market below world market prices. In 2010, these precursor subsidies amounted to about...
Climate Policy and Poverty reduction - A contradiction?

Water availability

Sanitation

Telecommunication

Access to electricity
Removing fossil fuel subsidies to close infrastructure gaps

Removing fossil fuel subsidies can finance access to basic infrastructure in many countries. Source: Jakob et al., in press.
Carbon pricing revenues to close infrastructure gaps

Revenues invested 2015-2030, 450ppm goal, full technological availability, C&C allocation of emission permits

Source: Jakob et al., in press
ETS lack dynamical cost efficiency

- Falling CO₂ price
- No increase expected before 2020
- Market Stability Reserve will be implemented, but effect might be limited
ETS lack dynamical cost efficiency

- The price expectations for 2020 can serve as a benchmark for the evaluation of the dynamical cost efficiency of the ETS
- There is a gap between expectations and models showing a cost-efficient price of more than 20 €/t CO₂ in 2020

EUA Nearest Contract and Futures

Cost-efficient CO₂ price from models

Knopf et al. (2013)
Introduction of a price corridor

• Reliable environment for investment decisions
• Instrument: Introduction of an auction reserve price
Thank you for your attention!