

Potsdam Institute for Climate Impact Research

Prof. Dr. Ottmar Edenhofer

# On the Economics and Politics of Climate Change

# Challenges for the Science-Policy Interface

Advancing Sustainability in a Time of Crisis

Oldenburg ISEE 2010, 23 August 2010

INTERGOVERNMENTAL PANEL ON CLIMATE CHANGE



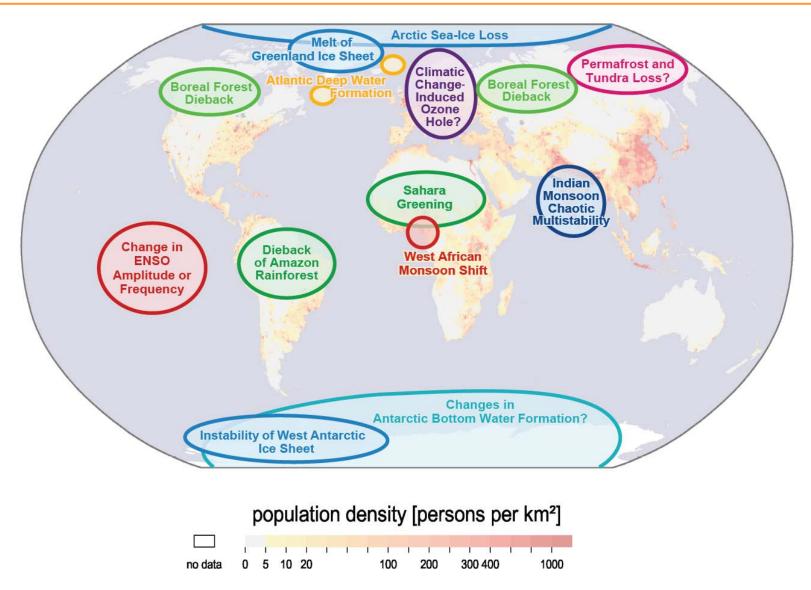
Working Group III Mitigation of Climate Change



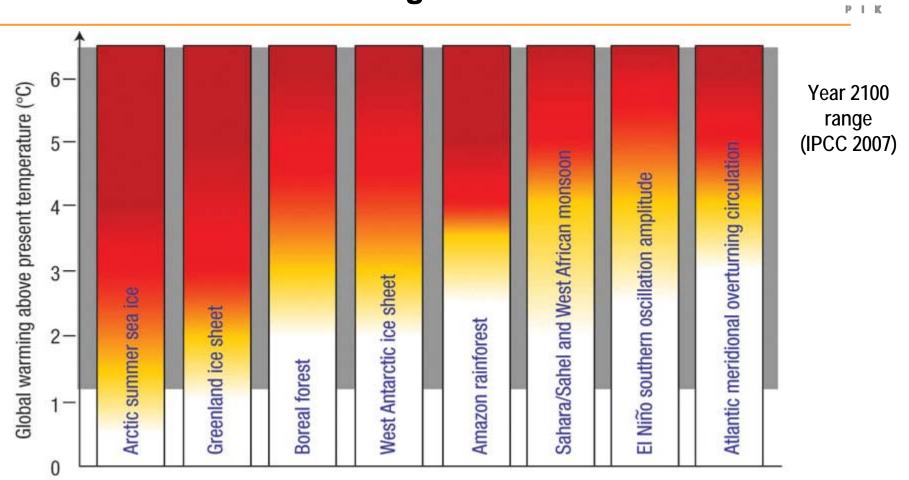


### **Tipping Points in the Earth System**





T. M. Lenton & H. J. Schellnhuber (Nature Reports Climate Change, 2007)



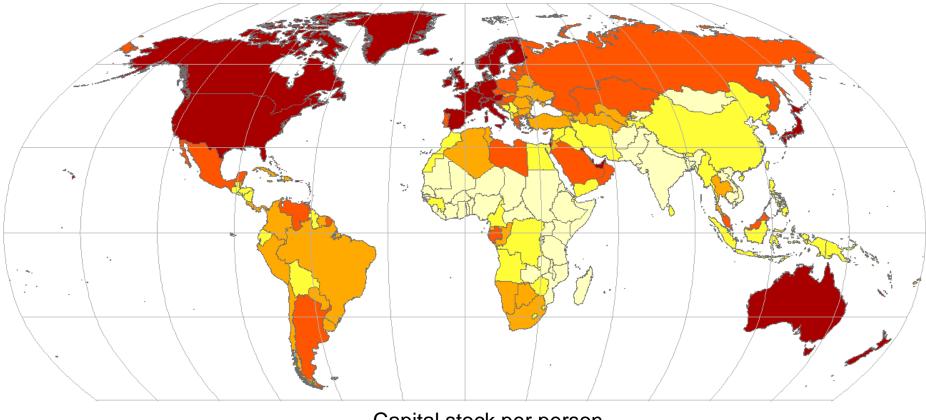
Potential policy-relevant tipping elements that could be triggered by global warming this century, with shading indicating their uncertain thresholds. For each threshold, the transition from white to yellow indicates a lower bound on its proximity, and the transition from yellow to red, an upper bound. The degree of uncertainty is represented by the spread of the colour transition.

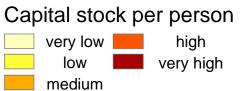
T. M. Lenton & H. J. Schellnhuber (Nature Reports Climate Change, 2007)

#### **Burning Embers**



# World Map of Wealth

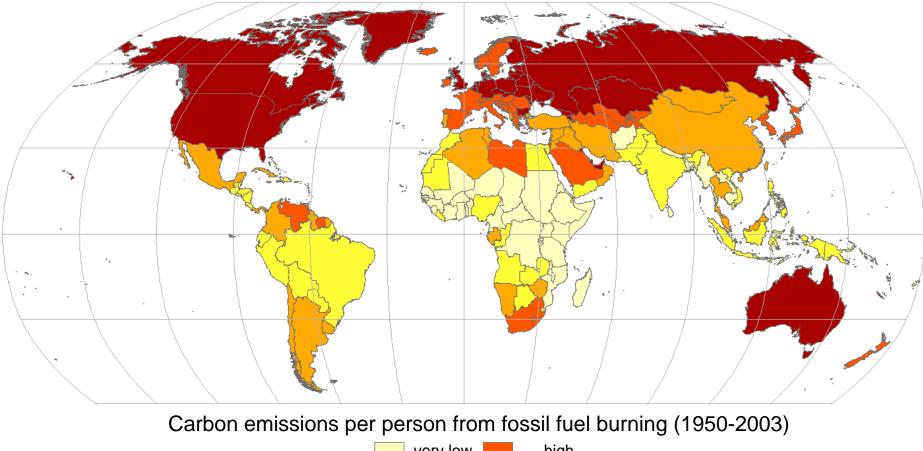




Source: Füssel (2007)



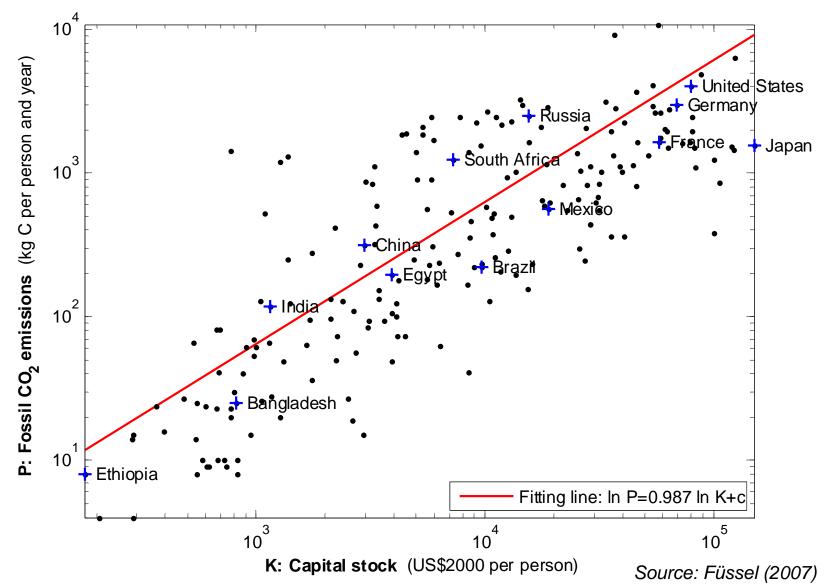
#### World Map of Carbon Debt





Source: Füssel (2007)

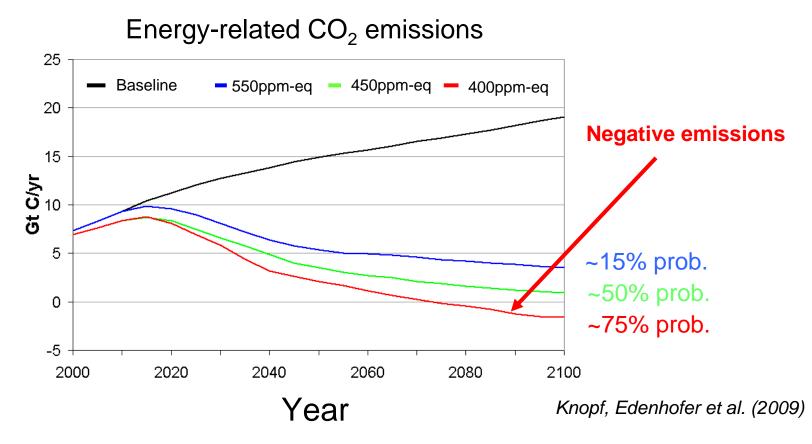




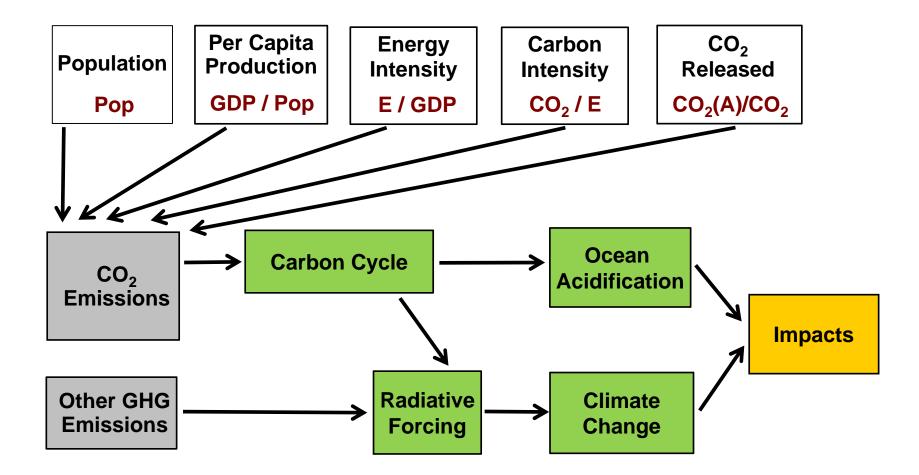
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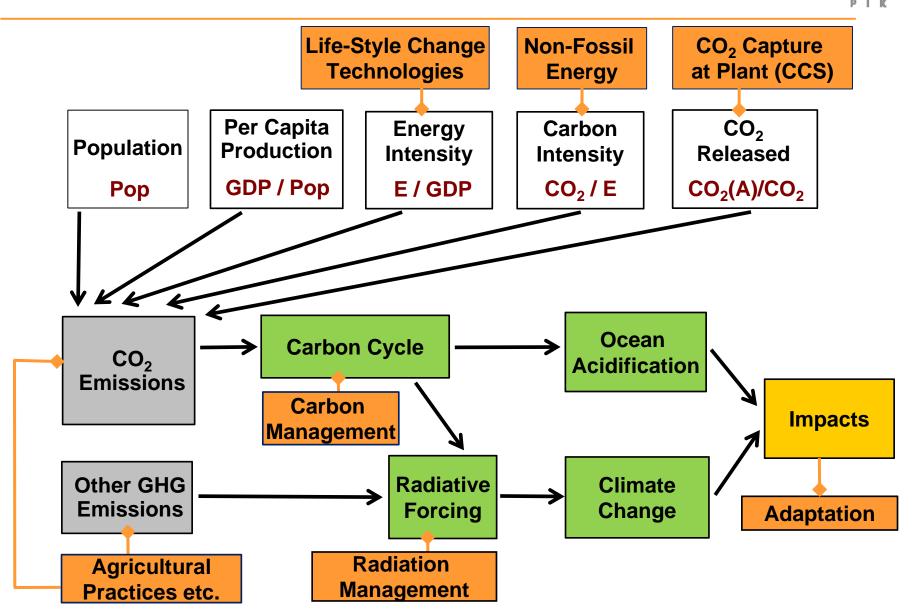
3 stabilisation targets with different probabilities to reach the 2° target: 550ppm-eq, 450ppm-eq, 400ppm-eq



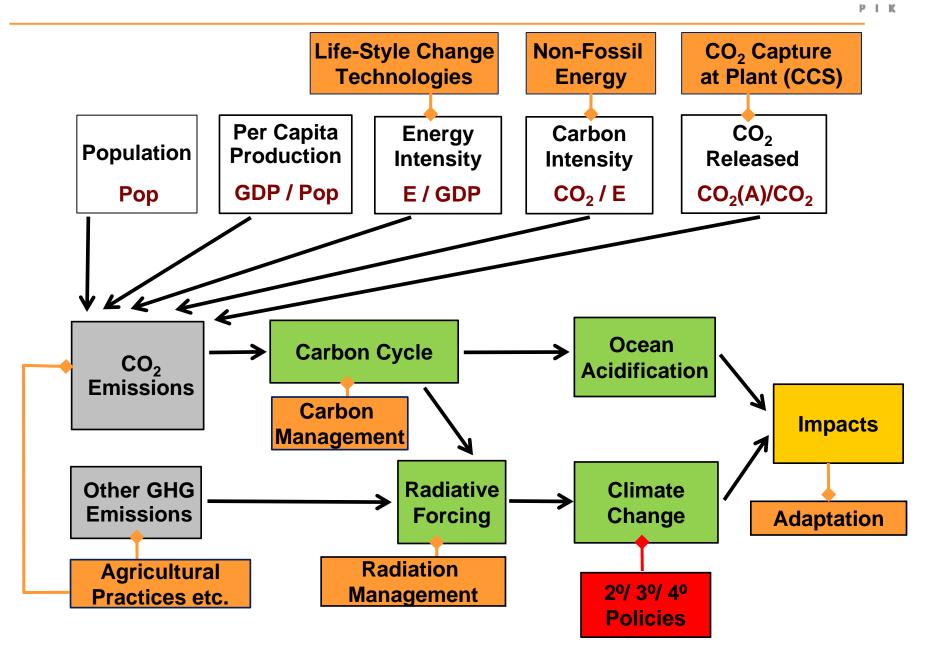




# **Assessing the Solution Space**

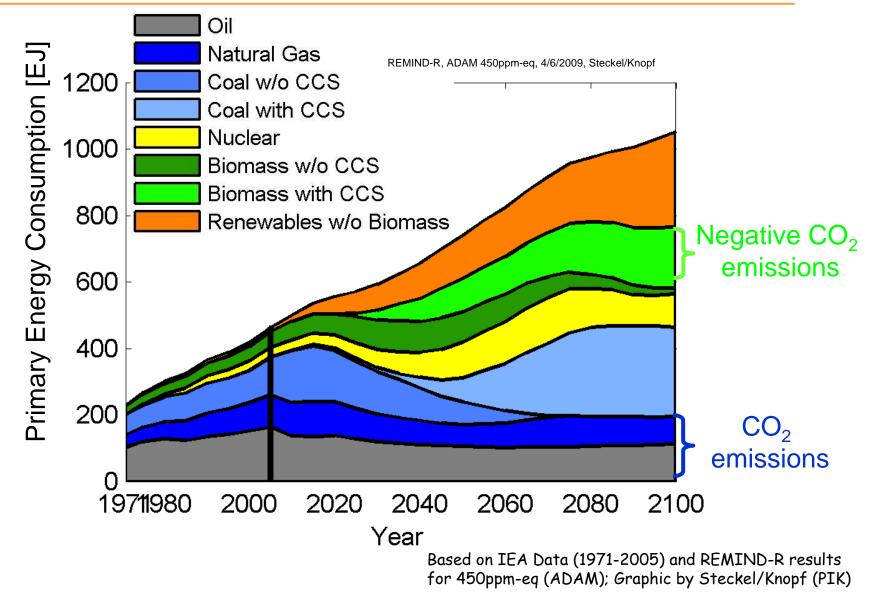


# **Assessing the Solution Space**

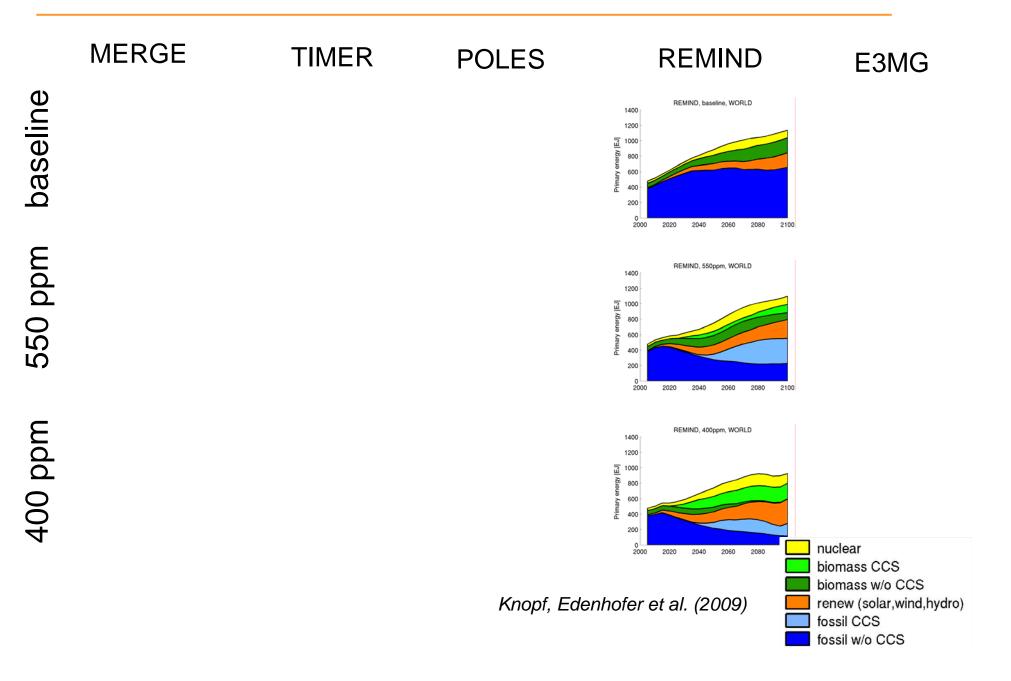


# **The Great Transformation**

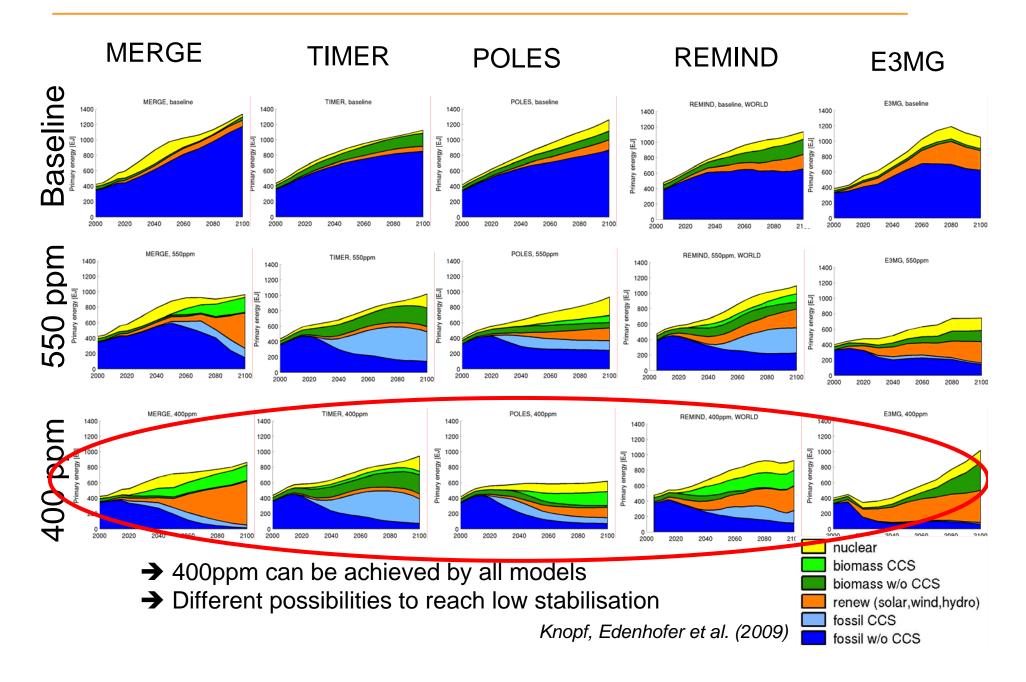




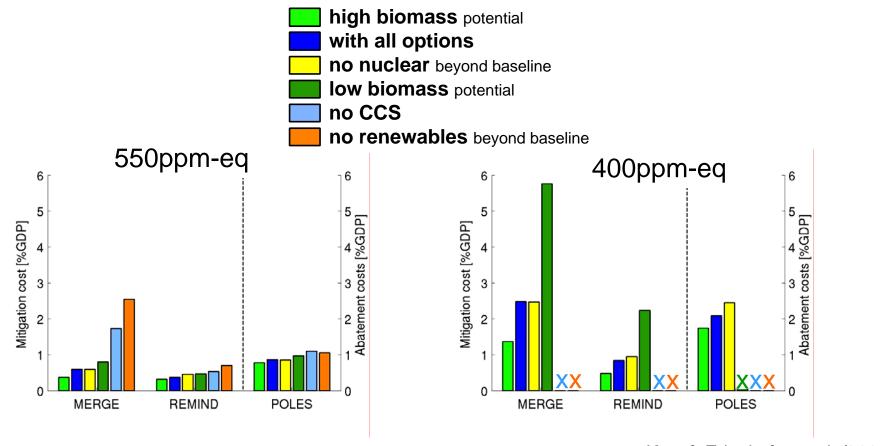
#### There is more than one path towards a carbon-free economy



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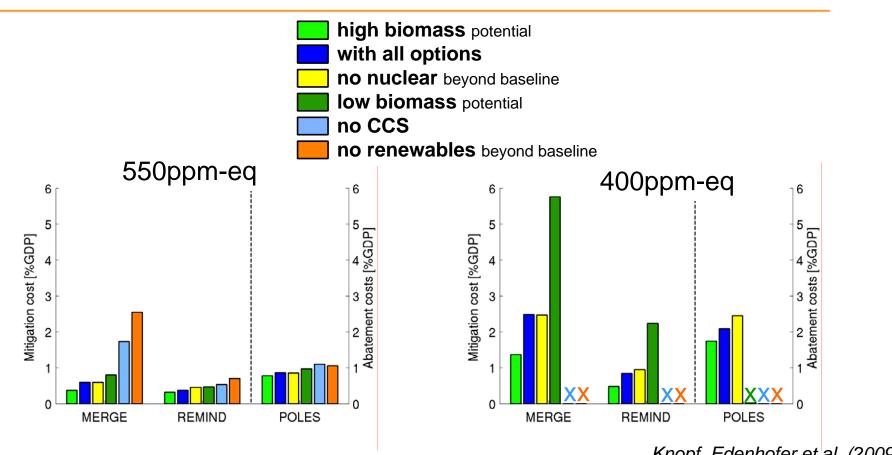


# **Technology Options for Low Stabilisation**



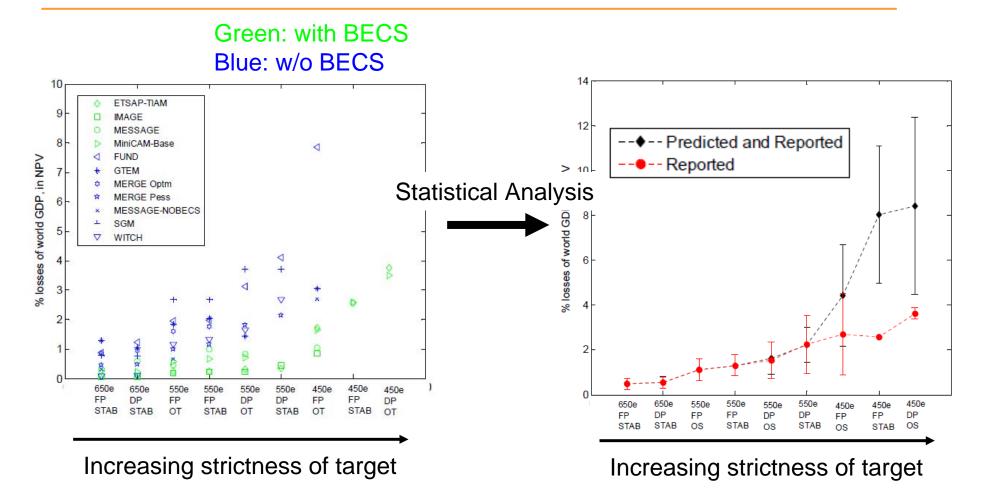
Knopf, Edenhofer et al. (2009)

# **Technology Options for Low Stabilisation**



- → 400 ppm neither achievable without CCS nor without an extension of renewables
- → Biomass potential dominates the mitigation costs of low stabilisation
- → Nuclear is not important beyond its (high) use in the baseline

#### **Statistical Analysis for Assessing Second Best Worlds**



Tavoni and Tol (2010)<sup>16</sup>



• The technocratic model:



- Max Weber predicts that this model will abolish democratically legitimized policy making. (Policy makers ask for practical constraints, science offers inherent necessities to legitimize policy making.)
- What does consensus among WGI, II, and III relate to respectively?
- Question not answered in technocratic model, consensus is mostly pretended.



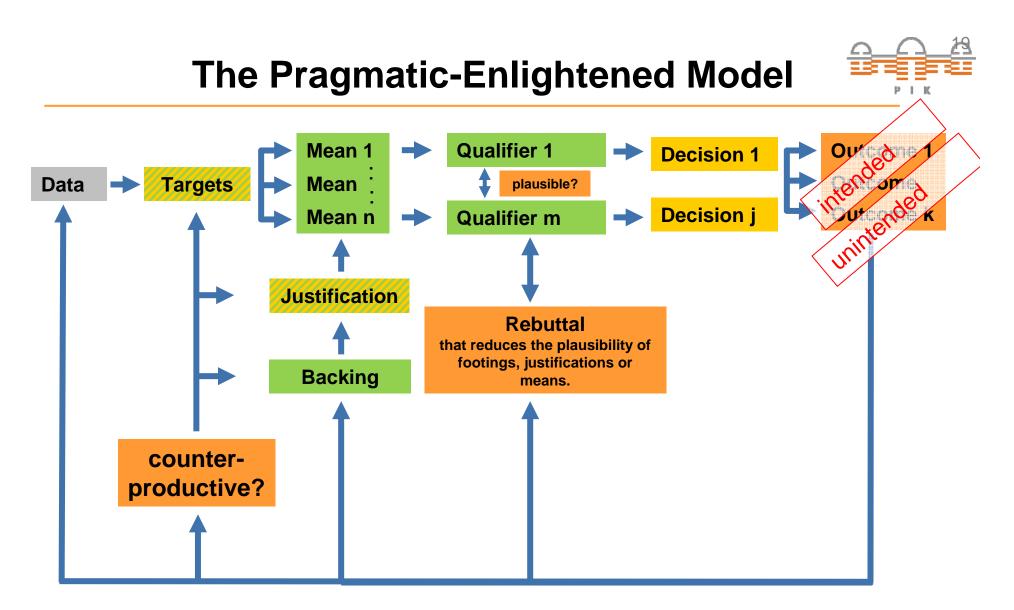


• The decisionistic model:

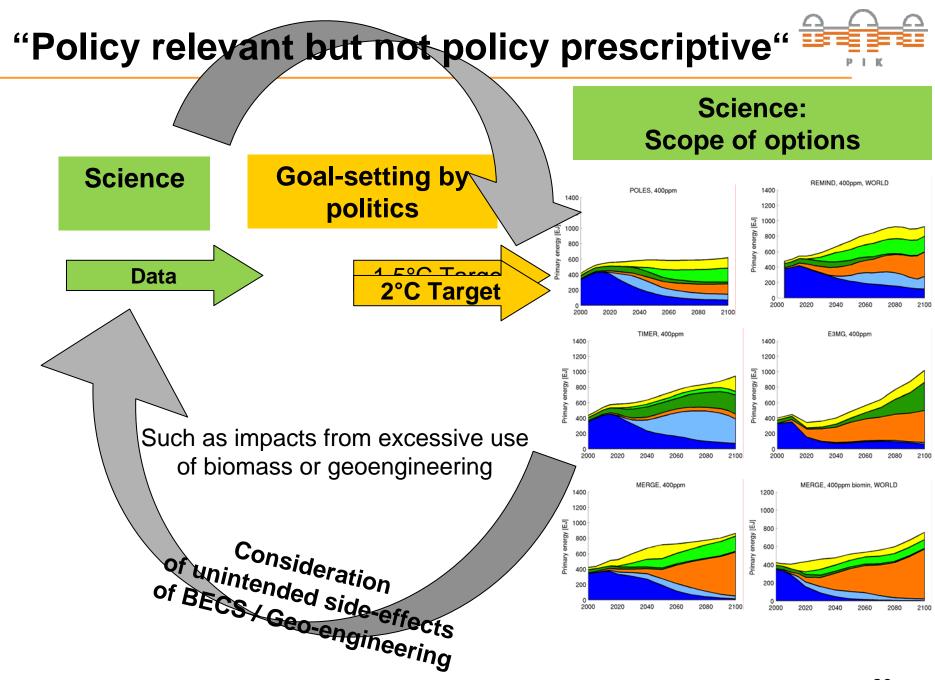


- This devision of labour presumes: Distinction of facts and values and of targets and means always feasible.
- Goals and possible conflicts and synergies among them are usually re-assessed ex-post in the light of their intended and unintended consequences. This requires a continued dialogue between science and policy makers.



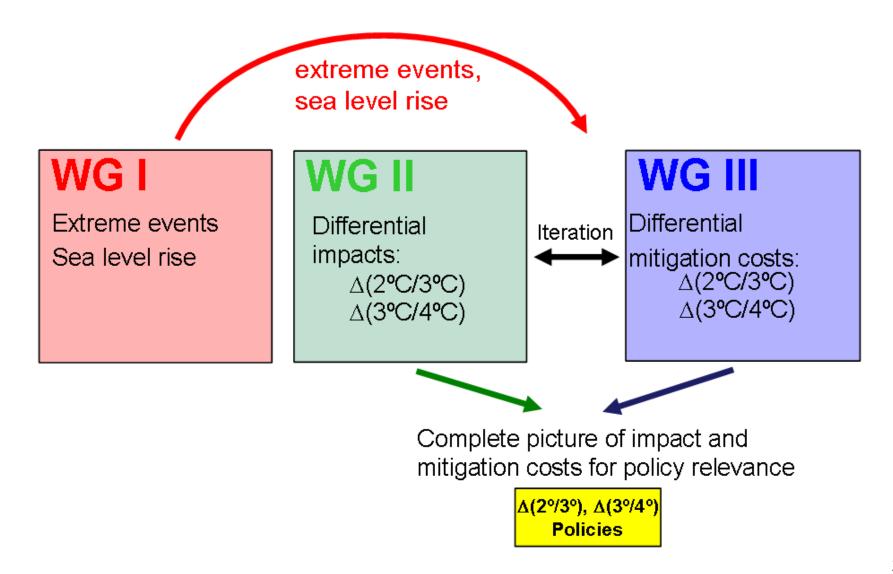














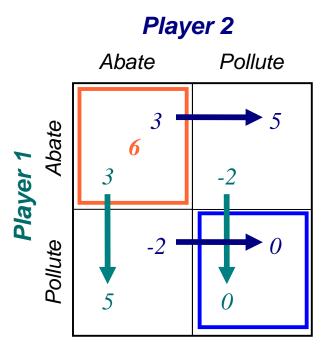
- In many cases global climate policy implicitly assumes full international cooperation
- In reality: lack of a global authority instead: international environmental agreements (IEA)
- Participation is low whenever IEA (Barrett 1994) actually achieve something

Bali 2007



# Public Good Provision as a Prisoners' Dilemma

- Provision of a Global Public Good:
  - (Same) benefits for everyone, say e.g. 5 (per contributing party!)
  - (Same) costs to contribute, say e.g. 7
- Game Structure of the *Prisoners' Dilemma:*
  - Individual rationality for players to act selfishly
    - → Incentive to free-ride
    - $\rightarrow$  Suboptimal outcome
- If abating global warming resembles a Public Good, then climate negotiations will face a Prisoners' Dilemma





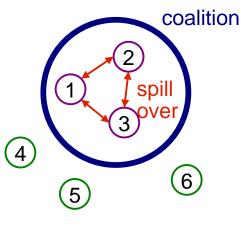
- Tuning incentives by treaty design:
  - Positive incentive: Research Cooperation
    - R&D spill-over within coalition
    - Participation rises with spill-over intensity
    - Improving *productivity* by R&D shown to be a stronger incentive than improving *abatement*
  - Negative incentive: Import Tariffs
    - Coalition levies tariffs on imports from free-riders
    - Tariffs induce up to full cooperation
    - Tariffs are individually + socially rational
- Polycentric Governance

For details see

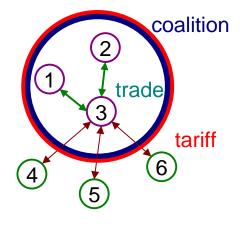
**Reward**:

**Punishment:** 

- Lessmann et al. (2009), Economic Modelling
- Lessmann and Edenhofer (2010), Resource and Energy Economics

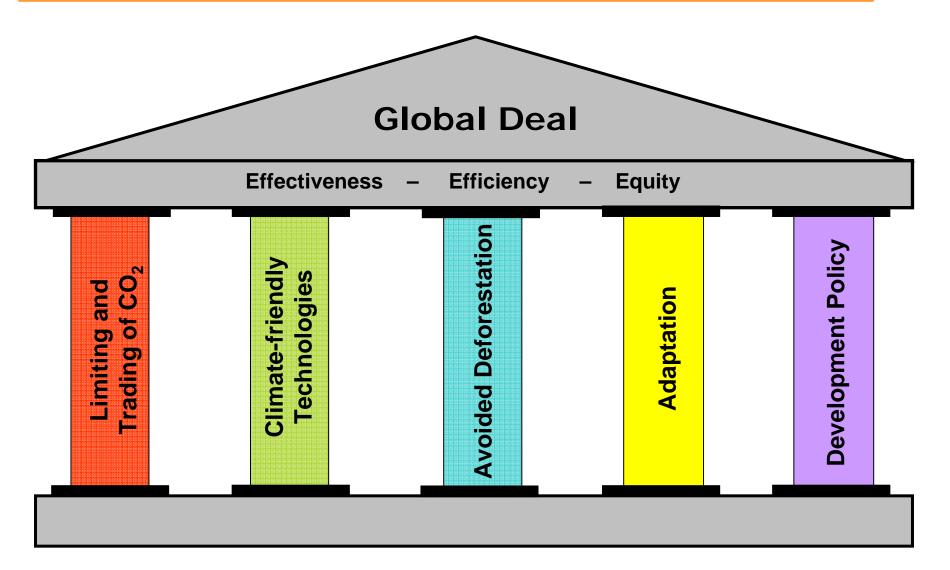


free-riders

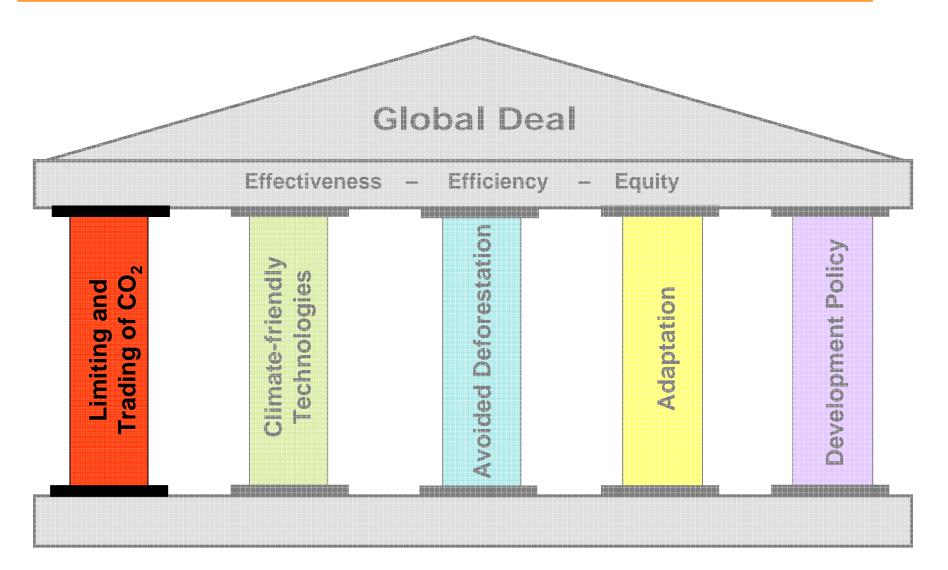


free-riders



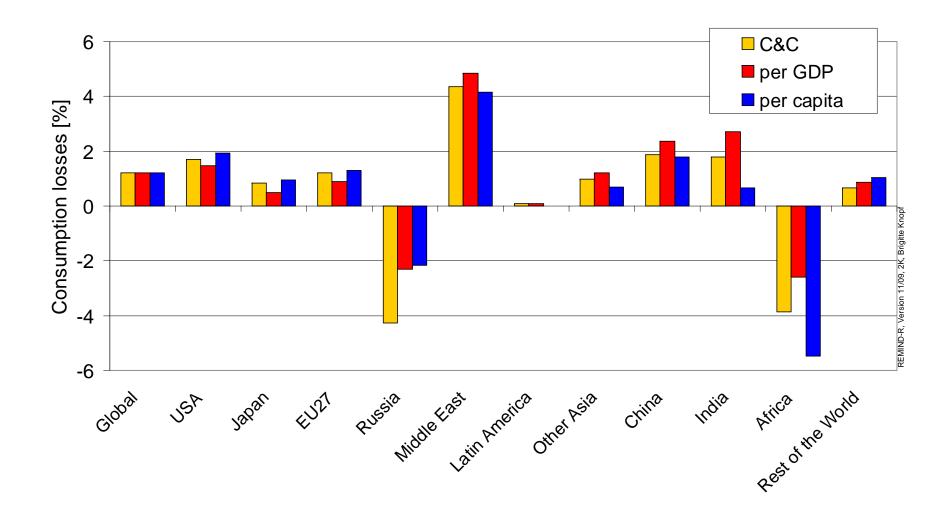








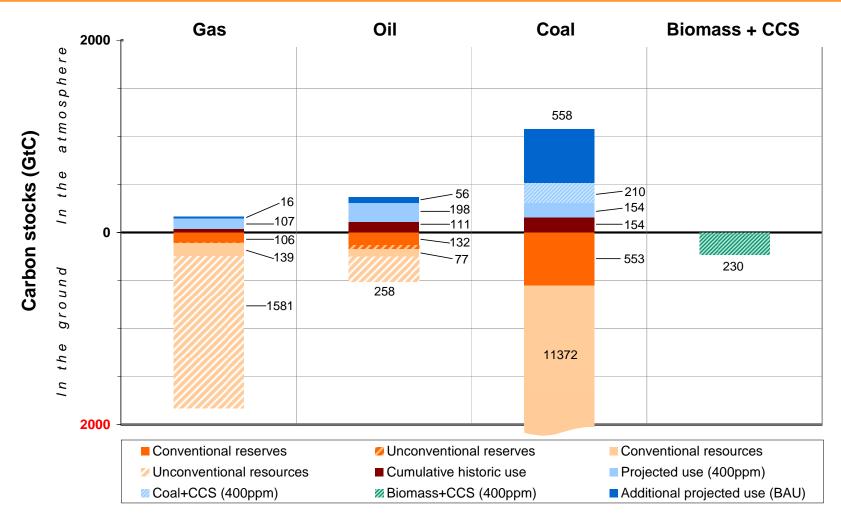




Edenhofer et al., 2009

# The Supply-side of Global Warming

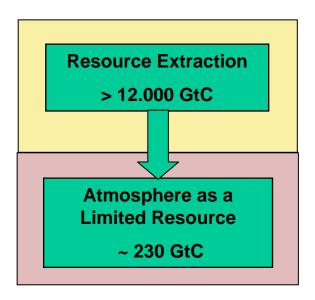




Cumulative historic carbon consumption (1750-2004), estimated carbon stocks in the ground, and estimated future consumption (2005-2100) for business-as-usual (BAU) and ambitious 400-ppm- $CO_2$ -eq. scenario

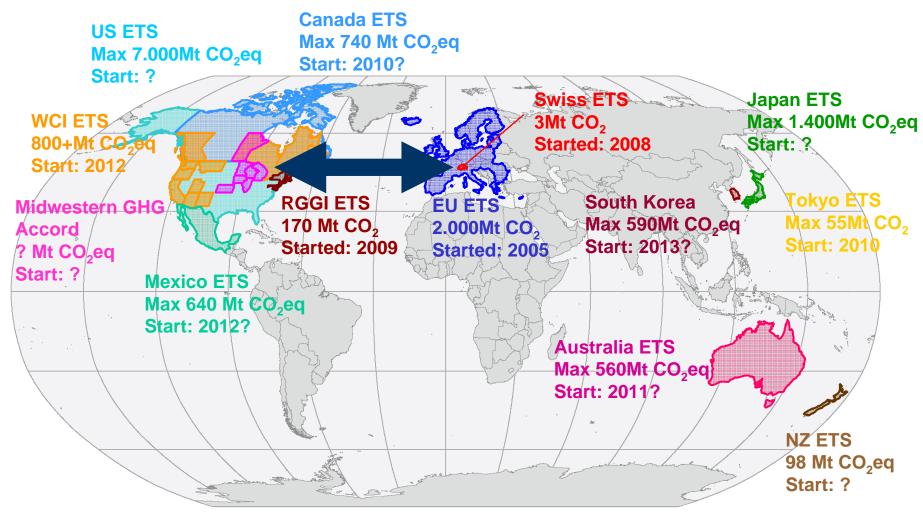
Source: Kalkuhl, Edenhofer and Lessmann, 2009





- Atmosphere is a scarce resource fossil carbon is not
- Economic approach to deal with scarcity in an efficient way:
  - Establish prices on scarcities
- Who should determine scarcity prices?
  - Regulator (establish prices on the use of scarce resources carbon tax)
  - Market (assigning property rights according to the scarcity of the atmosphere ETS)

# **Domestic Cap and Trade: Linking Emerging CO<sub>2</sub>-Markets**



*"The European Commission is preparing to call on the United States to create a trans-Atlantic system of carbon trading"* 

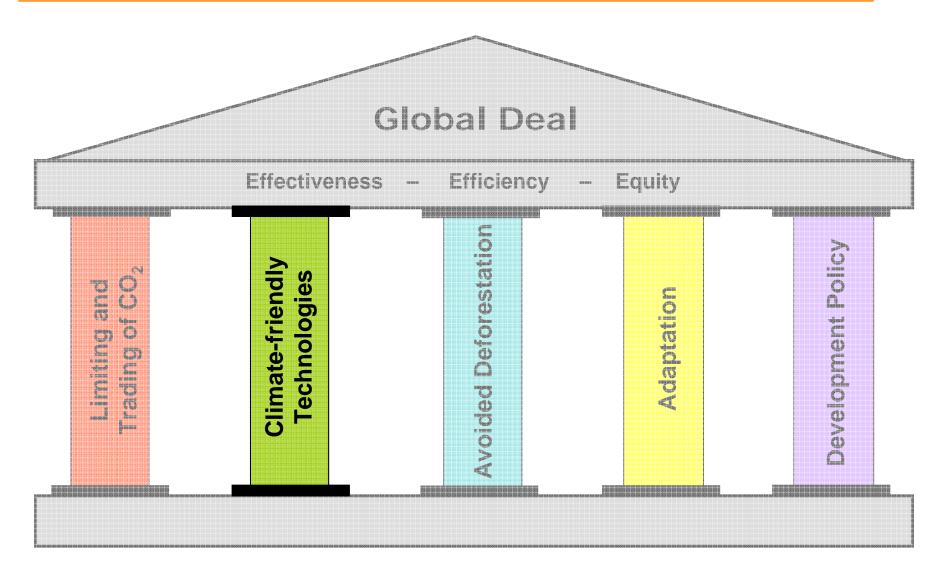
Source: Flachsland (2009)

- Herald Tribune, Friday, January 23rd, 2009

# The Representative Clients of AR5 in WG III

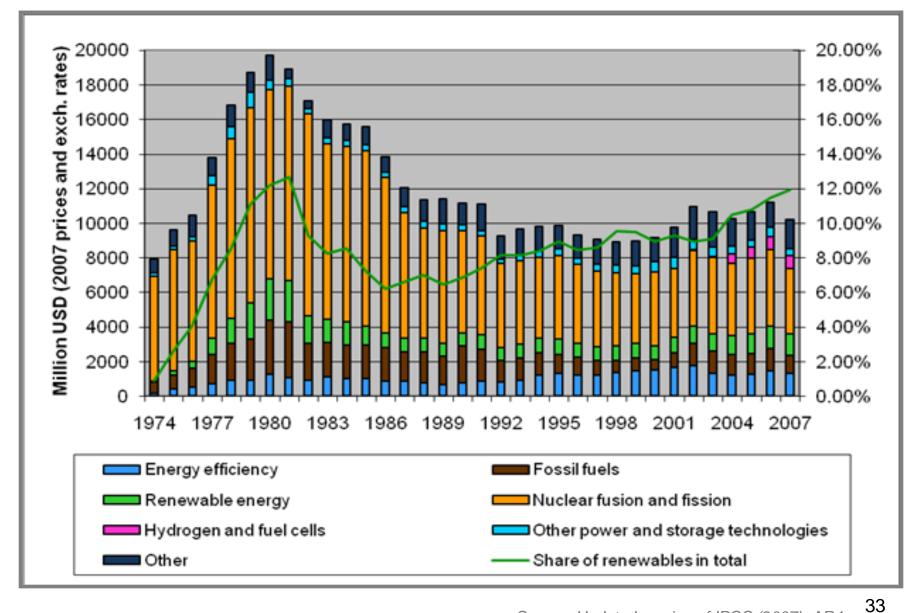
- International level: Negotiators, NGO's
- National Policies: Parliaments, governments, national agencies
- Regions: e.g. EU
- Sub-National Level: Cities



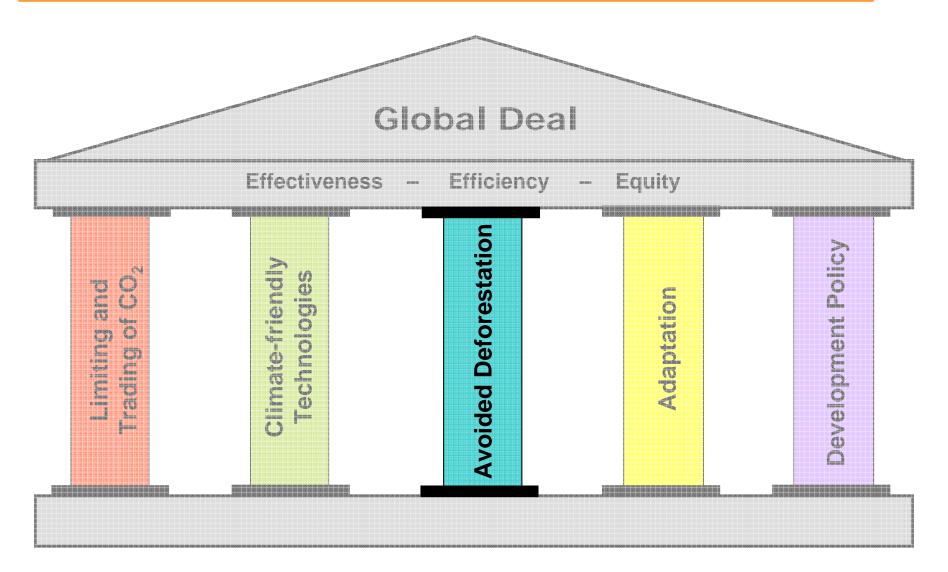




# **R&D-Investment in Energy Technologies**

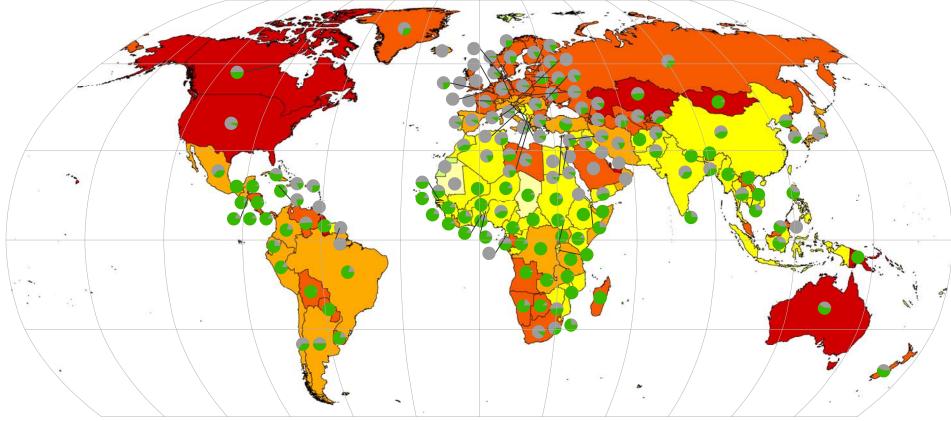




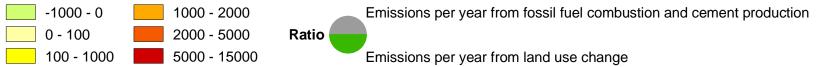


# Reducing Deforestation: Fossil vs. LUCF CO<sub>2</sub> Emissions

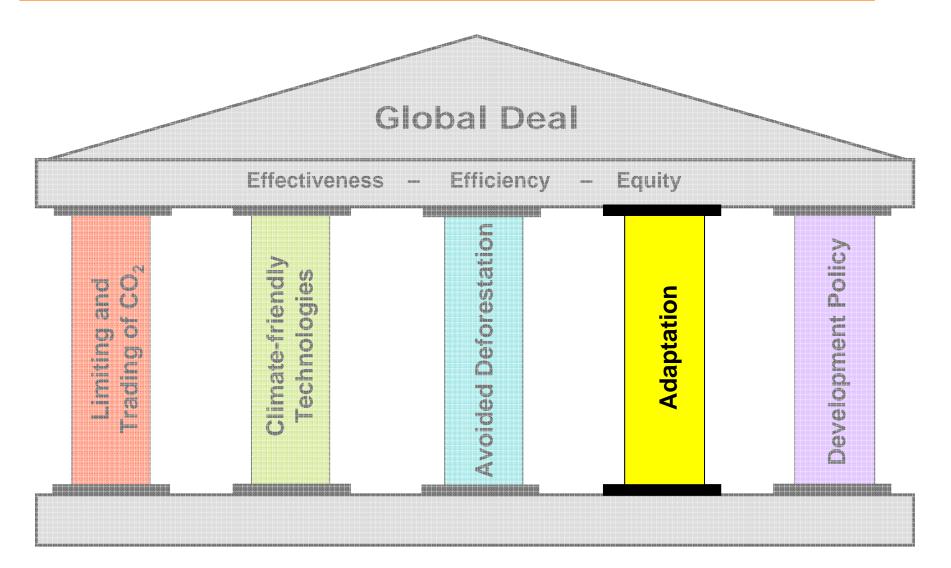
#### CO<sub>2</sub> emissions per person and year, 1950 - 2003



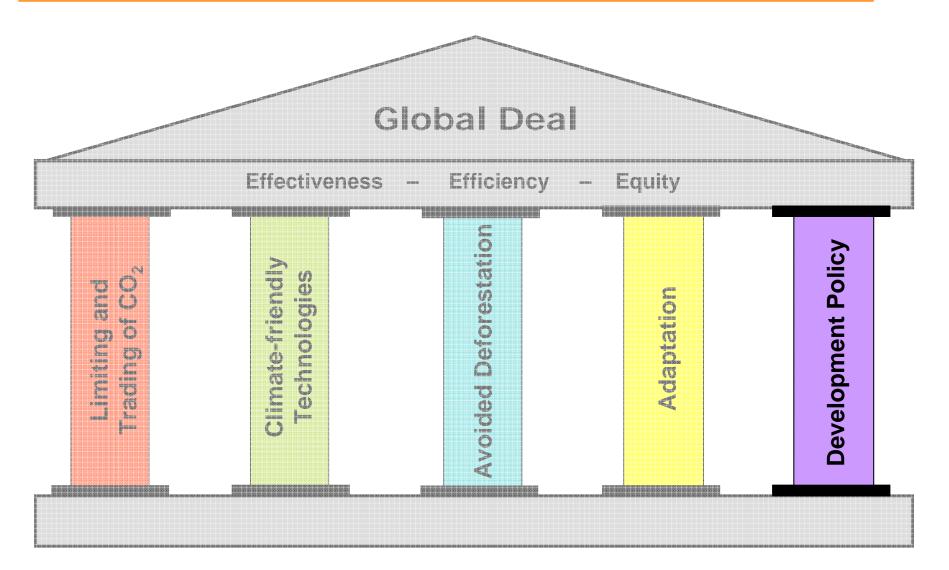
#### CO<sub>2</sub> emissions from fossil fuel combustion and cement production, and including land use change (kg C per person and year from 1950 - 2003)





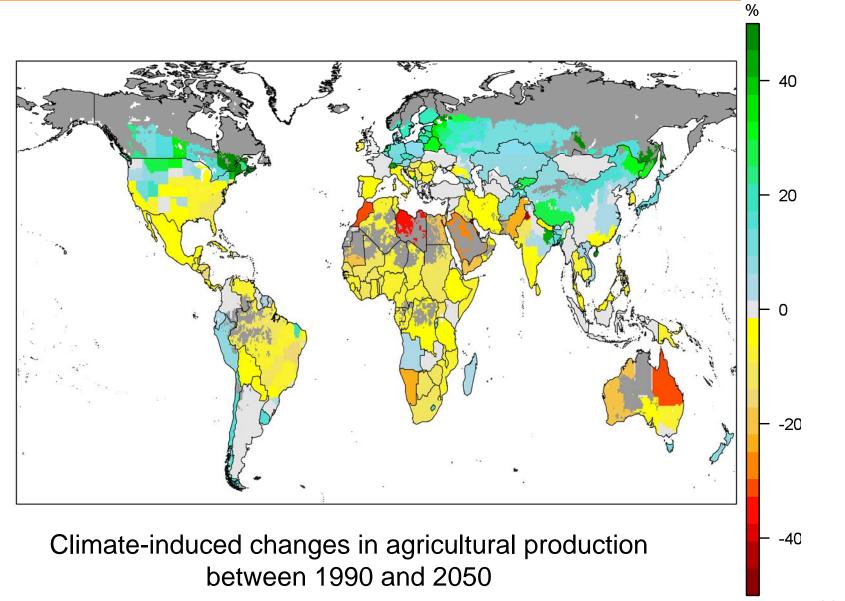






#### **Change in Agricultural Production**





Füssel et al., 2010 38

## Multilevel and polycentric governance

