International Research Workshop on Institutions for Climate Governance

# Enhancing Cooperation – New Challenges

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March 21st 2010



INTERGOVERNMENTAL PANEL ON CLIMATE CHANGE



Working Group III Mitigation of Climate Change

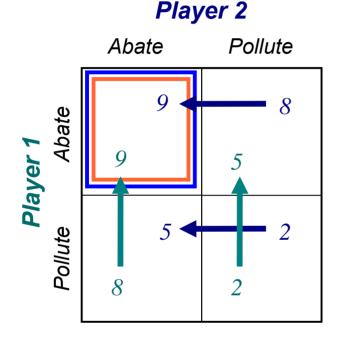




#### **Overview**

- 1. What is the structure of the "global warming game"?
- 2. Changing the rules of the game:
  - a. Rewards
  - b. Punishment
- 3. Summary and Outlook

#### **Co-Benefits – an Assurance Game?**

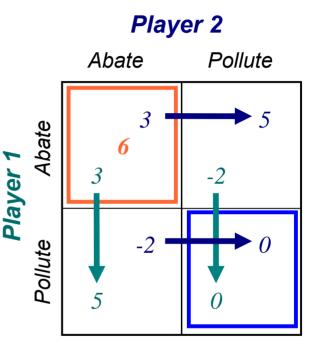


 Nash Equilibrium and Social Optimum coincide

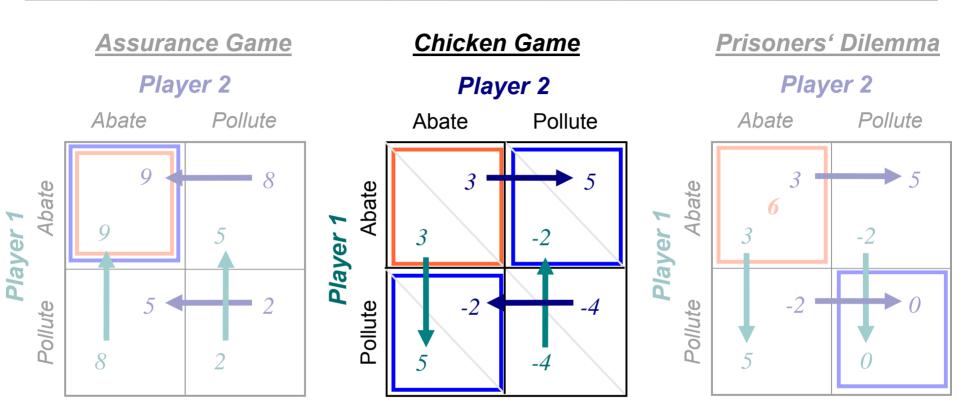
- Attempt to create focal point on Social Optimum:
  - 'Co-Benefits of mitigation so high that unilateral abatement pays, irrespective of others' decision'
  - $\rightarrow$  A mere issue of proper perception
- → Co-Benefits matter, but really large enough to resolve PD automatically?
- → The Hartwell-Paper argues the climate policy should be an indirect outcome of achieving cobenefits

### Public Good Provision as a Prisoners' Dilemma

- Provision of a global Public Good:
  - (Same) benefits for every one, say e.g. 5 (per contributing party!)
  - (Same) costs to contribute, say e.g. 7
- Game Structure of the **Prisoners' Dilemma:**
  - Individual rationality for players to act selfishly
    - → Incentive to free-ride
    - → Suboptimal outcome
- If abating global warming resembles a Public Good, then climate negotiations face a Prisoners' Dilemma

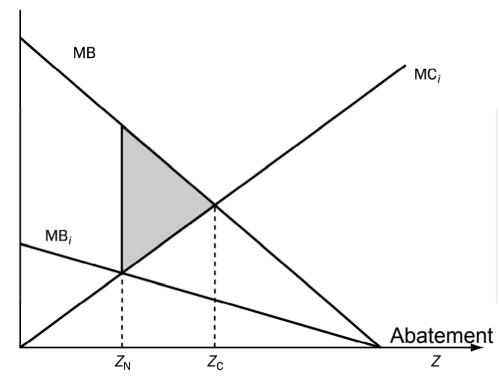


# Public Good Provision as a Prisoners' Dilemma



- Prisoners' Dilemma (PD) –IEA→ Chicken Game (CG) (Carraro/Siniscalco 1993, Barrett 1994)
- Chicken Game shows partially cooperative behaviour

# What determines gains from international cooperation?



MB<sub>i</sub> : marginal benefits for *i* 

 $MC_i$ : marginal costs for *i* 

MB : marginal benefits across all countries

full cooperation exceeds noncooperative abatement efficiency gain from full cooperation (shaded triangle)

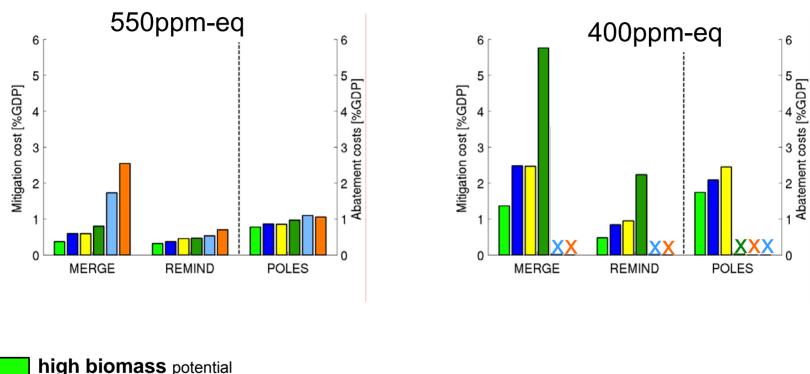
*Figure 10.10* A comparison of the non-cooperative and full cooperative solutions to an environmental public good problem

Source: Perman et al. 2003

# A theory of global inaction so far?

- The assurance game assumption has become popular. However, it is not justified due to the fact that it exaggerates the impact of cobenefits.
- The prisoner's dilemma can be transformed in a chicken game. However, the paradox of IEA is not resolved: The number of signatories to the self-enforcing IEA will be larger the smaller is the total gain to cooperation.
- Potential candidates: reciprocity, norms, issue linking, credible punishments, heterogeneity of costs and benefits across nation states, firms etc., dynamic evolution of costs and benefits.
- → How well do we know cost, benefit of abatement and the structure of the agreement?

#### More technological options reduce the costs...

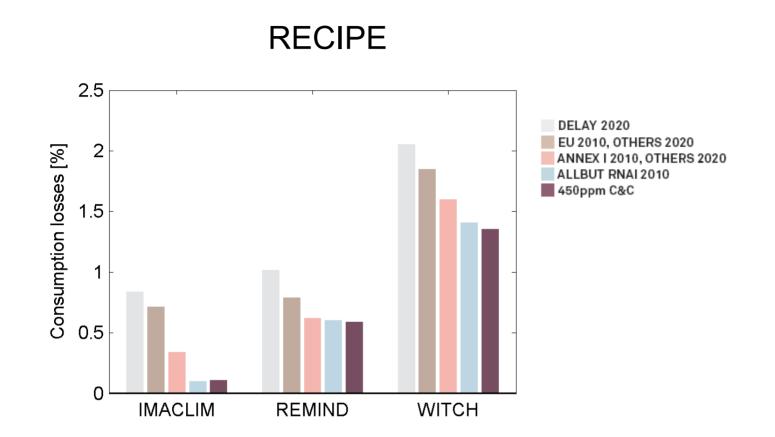


high biomass potential
 with all options
 no nuclear beyond baseline
 low biomass potential
 no CCS
 no renewables beyond baseline

➔ Robust ranking of options

Knopf, Edenhofer et al. (2009)

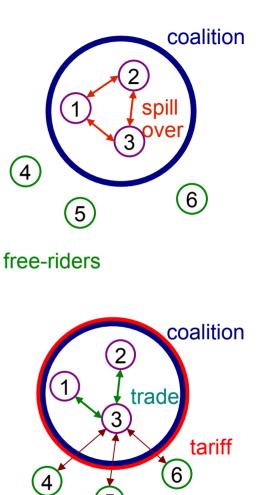
# **Delayed participation increases costs...**



- → Global costs below 2.5% GDP losses for low stabilisation
- → Costs of Delay (2030 Infeasible)
- → Uncertainy: Refine Modeling + Need for real world experiments

- The impact of the risk of climate damages with potential threshold effects has to be taken into account
- The impact of technological change and delayed participation on the pay-off matrix is unclear. These aspects are not well-explored in the literature.
- The structure and the evolution of the agreement.
- A dynamic framework is needed because the impact of increasing damages and change costs due to technological change and delayed participation on the gains of cooperation are unclear!

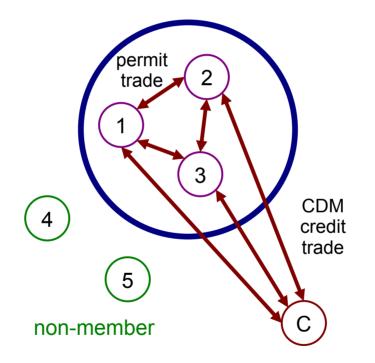
- Tuning incentives in MICA by treaty design:
  - Positive incentive: *Research Cooperation* 
    - R&D spill-over within coalition
    - Participation rises with spill-over intensity
    - Improving *productivity* by R&D shown to be a stronger incentive than improving *abatement*
  - Negative incentive: Import Tariffs
    - · Coalition levies tariffs on imports from free-riders
    - Tariffs induce up to full cooperation
    - Tariffs are individually + socially rational
- Examples, where IEA design changed the game from a dilemma to an assurance game
- For details see
  - Lessmann et al. (2009), Economic Modelling
  - Lessmann and Edenhofer (2010), Resource and Energy Economics



#### free-riders

# **Reward: Emission Trading outside Coalition (I)**

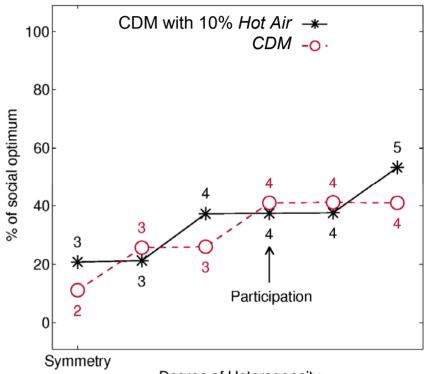
 Coalition Design enables permit trade with uncapped regions ("improved CDM")



# **Reward: Emission Trading outside Coalition (II)**

Preliminary results:

- When CDM negotiated *together* with abatement targets
  → more stringent targets result
  - $\rightarrow$  stronger incentive to free-ride
  - $\rightarrow$  smaller stable coalitions
- When CDM is negotiated *ex-post:* 
  - Positive effect on coalition stability
  - Increase in participation, when volume of traded CDM rises due to heterogeneity between players
  - Hot air (here: 10 percent)
    - Raises participation
    - Sacrifices some environmental effectiveness



Degree of Heterogeneity

Source: own calc., Lessmann/Marschinski/Finus/Edenhofer

# **Summary and outlook**

- The fundamental structure of the game: A Prisoners Dilemma or Chicken Game, despite attempts to create new focal points
- But: Social Dilemma payoff might be changed by a variety of strategies:
  - Rewards, e.g. research partnership, offsetting mechanisms, ...
  - Punishment, e.g. tariffs, border tax adjustments, ...
- Important Research Questions:
  - 1. How to enhance Cooperation after Copenhagen?
  - 2. What is the appropriate formulation and quantitative specification of the payoff matrix and structure of negotiations?
    - (Dynamic game, uncertainty on costs and benefits)
  - 3. The empirical design, institutional feasibility and transaction costs of rewards and punishments