#### Rent and Redistribution

## The welfare implications of financing low-carbon public investment

#### Linus Mattauch

Wissenschaftliche Aussprache

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### Rent and Redistribution in rich countries?

Which future for capitalism?

Motivation •000

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Motivation

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- To reduce inequality, tax capital . . .
- ...and finance public investment with it.

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- . . . and finance public investment with it.

### Stiglitz (2015)

- To reduce inequality, tax rents, not capital.
- Two-class models needed to evaluate impact of wealth taxation and public investment.

### Rationale of Thesis

Climate policy also creates rents and redistributes wealth.

Implications of rents and redistribution for climate policy:

- at a national level.
- in particular, for financing low-carbon public investment.

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Carbon pricing a necessary condition. Yet to assess climate policy:

- Rent creation and redistribution: atmosphere, (agricultural and urban) land.
- II. **Heterogeneity:** distributional effects of low-carbon public investment.
- III. Behavioral effects: of low-carbon public investment.

Building infrastructure may generate behavioral effects which cannot be evaluated by orthodox preference satisfaction.

### Research questions of thesis

- I. When is rent taxation socially optimal?
- II. Can public investment be both Pareto-improving and inequality-reducing?
- III. How can the influence of infrastructure on preferences be evaluated?

### Main messages

#### When is rent taxation socially optimal?

- Rent taxation is efficiency-enhancing when capital is underaccumulated
- Socially optimal outcomes can be reached when the revenue is additionally invested into productive public capital or redistributed to poor generations.
- This is valid for both the land rent and the climate rent.

### Main messages

# II. Can public investment be both Pareto-improving and inequality-reducing?

 If wealthy dynastic households exert a special influence on capital accumulation, there is an equity-efficiency trade-off between financing public investment through capital taxation and labor taxation.

### Main messages

# III. How can the influence of infrastructure on preferences be evaluated?

 Given actual behavior of users of transport infrastructure, evaluating the welfare gain of public investment in transportation requires to distinguish between subjective well-being or (modified) preference satisfaction.

### Outline of the thesis

1 Introduction

#### Part One: Taxing rents to reach social optimality

- 2 Financing public capital through land rent taxation: A macroeconomic Henry George Theorem
- 3 Hypergeorgism: When rent taxation is socially optimal
- 4 Climate policy enhances efficiency: a macroeconomic portfolio effect
- 5 Avoiding carbon lock-in: policy options for advancing structural change

#### Part Two: Welfare effects of public investment

- 6 Distributional effects of public investment when capital is back
- 7 Infrastructure and Inequality: Insights from Incorporating Key Economic Facts about Household Heterogeneity
- 8 Happy or liberal? Making sense of behavior in transport policy design
- 9 Synthesis and outlook

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### I. When rent taxation is socially optimal

#### Based on:

Edenhofer, O., L. Mattauch and J. Siegmeier (2015). [equal contribution] Hypergeorgism: When rent taxation is socially optimal. *Finanzarchiv*, accepted. [Ch. 3]

#### Extensions based on:

Mattauch, L., J. Siegmeier, O. Edenhofer and F. Creutzig (2013). Financing public capital through land rent taxation: a macroeconomic Henry George Theorem. *In preparation for resubmission to the Journal of Public Economic Theory* [Ch. 2]

and:

Siegmeier, J., L. Mattauch and O. Edenhofer (2015): Climate policy enhances efficiency: A macroeconomic portfolio effect. *In preparation for submission to the Journal of Environmental Economics and Management* [Ch. 4]

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- **Hypergeorgism:** For social optimality, tax proceeds must be recycled in a redistributive way.
- **Novelty:** When rents are not-neutral, **redistribution** is efficiency-enhancing.

## Hypergeorgism: Model

#### Households

• Utility of agent born at time  $\nu$ , at time  $t > \nu$ :

$$u(\nu, t) = \int_{t}^{\infty} \ln c(\nu, \tau) e^{-(\phi + \rho)(\tau - t)} d\tau.$$

• Instantaneous budget with taxes (T) and transfers  $(\gamma)$ :

$$\dot{k} + p\dot{s} = w + rk + (1 - T)ls + \gamma + \phi(k + ps) - c.$$

FOC: no arbitrage-condition and Keynes-Ramsey rule:

$$r = \frac{\dot{p}}{p} + \frac{(1-T)l}{p} \qquad \frac{\dot{c}}{c} = r - \rho.$$

Firm's problem standard, government budget balanced.

#### Aggregate results

Integrating over all cohorts' survivors yields aggregate quantities.

Land trades sum to zero, taxation and transfers cancel out:

$$\dot{K}(t) = w(t) + r(t)K(t) + l(t)S - C(t)$$

Consumption growth is lower since newborns inherit nothing:

$$\frac{\dot{C}(t)}{C(t)} = r(t) - \rho - \phi(\rho + \phi) \frac{K(t) + p(t)S + \bar{\Gamma}(t) - \bar{\gamma}(t, t)}{C(t)}$$

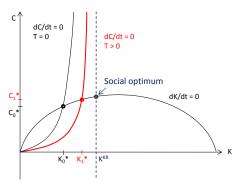
 Reference point for dynamic social optimum: Keynes-Ramsey level of capital and consumption (see Calvo-Obstfeld (1988) approach to preference satisfaction in OLG).

...where

$$\bar{\Gamma}(t) = \int_{-\infty}^t \bar{\gamma}(\nu,t) \phi e^{-\phi(t-\nu)} \mathrm{d}\nu \text{ with } \bar{\gamma}(\nu,t) = \int_t^\infty \gamma(\nu,\tau) e^{-R(t,\tau)} \mathrm{d}\tau \text{ and } R(t,\tau) \equiv \int_t^\tau (r(\bar{t}) + \phi) \mathrm{d}\bar{t}.$$

## Hypergeorgism: Results

#### Uniform redistribution



### Proposition

Suppose land rent tax revenues are redistributed uniformly. Then land rent taxation increases social welfare, but the social optimum cannot be reached.

### Hypergeorgism: Results

Redistribution to newborns only

#### **Theorem**

In the steady-state, the socially optimal outcome can be implemented with a land rent tax and a redistribution of the tax revenue to the newborns only if

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#### Interpretation

- The missing capital of the newborns must be lower than the maximally possible transfers: the entire land rent.
- This redistribution achieves both the dynamic and the static social optimum.

#### **Extensions**

Public investment and the climate rent

## Productive public investment: a macroeconomic Henry George Theorem

- When is rent taxation sufficient to finance public capital stocks optimally?
- Land must be sufficiently productive relative to public capital.
- Valid with or without heterogeneous households.

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#### The climate rent

- Similarly to land rent taxation, climate policy induces an efficiency-enhancing portfolio effect.
- An application of Hypergeorgism to the case of an exhaustible resource, such as atmospheric disposal space, is possible.

#### Based on:

Mattauch, L., O. Edenhofer, D. Klenert and S. Bénard (2014). Distributional effects of public investment when capital is back. Revise and resubmit to *Metroeconomica* [Ch. 6]

#### Extension based on:

Klenert, D., L. Mattauch, O. Edenhofer, K. Lessmann (2014). Infrastructure and Inequality: Insights from Incorporating Key Economic Facts about Household Heterogeneity. Revisions submitted to *Macroeconomic Dynamics* [Ch. 7]

 Previous work on distributional effects of public investment (and previous chapter): distinguish agents only by initial endowments or age.

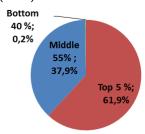
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## Model

## Capitalist (dynastic)

$$\max_{C^c, K^C} \sum_{t=0}^{\infty} \frac{1}{(1+\rho_c)^t} \ln(C_t^c),$$

subject to

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## Workers (life-cycle savers)

$$\max_{C^y, C^o, S} \ln(C_t^y) + \frac{1}{1 + \rho_w} \ln(C_{t+1}^o).$$

subject to

$$w_t L = S_t + C_t^y$$
 and

$$C_{t+1}^{o} = (1 + (1 - \tau)r_{t+1})S_t.$$

...with capitalists':  $K^c_t$  capital stock,  $C^c_t$ : consumption,  $\rho_c$ : time preference rate. With workers':  $S_t$ : capital stock,  $C^y_t$ ,  $C^o_t$ : consumption when young and old,  $\rho_w$ : time preference rate. With:  $r_t$ : interest rate,  $\tau$ : the capital tax rate.  $w_t$ : wage rate, L: labor (fixed).

# Model: Steady State

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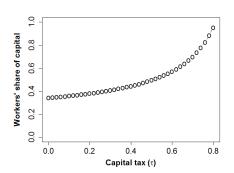
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## A variant of the Pasinetti (1962) Paradox

 The capitalists determine the interest rate and so the size of the total stock of private capital, the workers determine each group's share of capital.

r: steady-state interest rate;  $\rho_C$  capitalists' time preference rate,  $\tau$  capital tax rate.

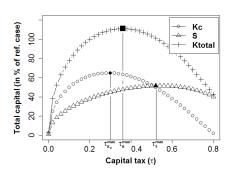
### Results



## **Propositions**

- 1. Capital taxation (used for public investment) decreases inequality in wealth.
- 2. Workers prefer a higher capital tax rate than capitalists.
- 3. There exists a Pareto-improving range of capital tax rates.

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## Extension to further policy instruments

With a labor-leisure choice and utility-enhancing public investment:

#### Additional results

- Labor taxation increases inequality.
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#### Theoretical robustness

No need for

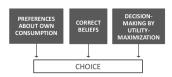
- endogenous growth
- identical time preference rates.

#### Based on:

Mattauch, L., M. Ridgway and F. Creutzig (2015). Happy or liberal? Making sense of behavior in transport policy design. *Transportation Research Part D: Transport and Environment*, accepted. [Ch. 8]

# Behavioral economics and transportation

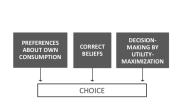
#### Rational choice

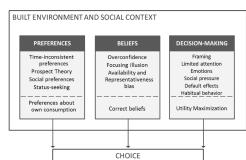


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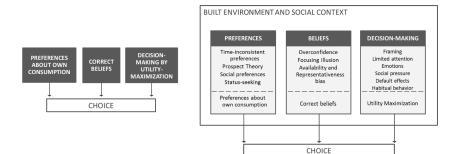




## Behavioral economics and transportation

#### Rational choice

#### Behavioral economics



- Traffic psychology studies behavioral effects in mobility.
- Yet effects not well integrated into behavioral economics.
- So far relevance for welfare analysis not discussed.

# Mobility choices – major behavioral effects

| Mobility aspects                  | Particular Effects   | Behavioral Explanations  |
|-----------------------------------|--|--|
| Environmental awareness           | Willingness-to-pay<br>for fewer emissions                          | Social preferences, framing  |
| Mode choice                       | Habitual car use   | Time-inconsistent preferences, representativeness, status quo, default effects |
| Safety                            | Safety valuation<br>across modes, safety-<br>compromising behavior | Prospect theory, overcon-<br>fidence, emotions,<br>social pressure             |
| Commuting                         | Commuting time lowers subjective well-being                        | Adaptation, focusing illusion, status quo effect                               |
| Travel time                       | Average constant<br>travel time,<br>travel time valuation          | Direct utility of travel,<br>Prospect theory                                   |
| Fuel economy                      | Undervaluation   | Prospect theory  |
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| Infrastructure and social context | Self-selection   | Default effects, context shapes preferences                                    |

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### Implications for policy evaluation?

# Happy or liberal?

Two positions in current welfare theory

## **Happiness**

Welfare is to increase happiness, determined by self-reports of quality of life and feelings.

#### Liberalism

Welfare is to give people what they want, that is: preference satisfaction.

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### The main arguments

- Pro happiness: In real-world policy decisions, detecting true preferences is infeasible.
- Pro liberalism: People legitimately have other goals than making themselves happy.

## From a happiness perspective:

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- 4. Infrastructure: frames and defaults.

Conceiving welfare as happiness means decreasing the modal share of cars!

# Infrastructure shapes preferences?

### A difficulty for the liberal perspective:

In the long-run, the physical and social context of mobility shapes *preferences*, not decisions. (Weinberger and Goetzke 2010, 2011)

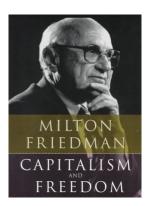
### **Conclusions**

#### Based on:

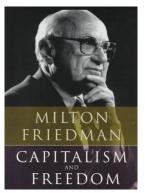
Chapter 1 and Chapter 9.

 Moral psychology: Society divided by two stories (Haidt 2015, Greene 2013) Conclusions

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  - Capitalism is liberation.



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Source: https://eleonoragozzini.files.wordpress.com/2011/10/i-want-you-to-buy-crap.jpg

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- It neglects: I. rents, II. class distinctions and III. critiques of consumerism.

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- But current economic theory does not!
- It neglects: I. rents, II. class distinctions and III. critiques of consumerism.
- The thesis argues that these are decisive elements for economic theory of climate policy in a rich country.

## Summary: Rents and class distinctions

#### I. Rents

- Tax rents, not capital, to mitigate inequality!
- In environmental policy, rents are not neutral, but appropriating rents by the government may increase efficiency.

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#### II Two-class models

For (low-carbon) public investment, efficiency and equality considerations cannot be separated.

# Summary: Critiques of materialism

## III. The System of Automobility

- Provides autonomy and privacy.
- Detrimental for health, happiness and the environment.

## Summary: Critiques of materialism

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- Detrimental for health, happiness and the environment.

#### III. Consumerism

in view of obesity, anonymity, stress – need a normative viewpoint that allows for counting some consumption as *not* welfare-enhancing: Happiness may be the best candidate.

# Specific implications for national climate policy analysis

- I. Appropriate and redistribute rents of the carbon budget, bioenergy and compact cities.
- II. Distributional conflicts of carbon pricing: stronger heterogeneity assumptions needed.
- III. Climate policy induces behavioral effects that are difficult to evaluate.

Thank you for your attention.

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## General back-up

## Why we do not choose what makes us happy

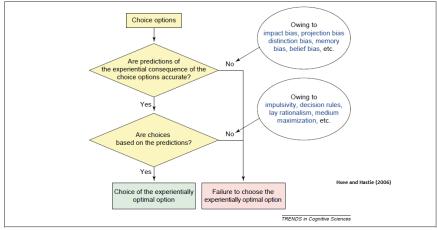
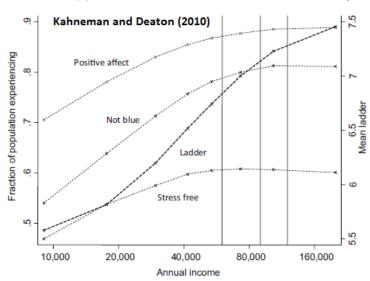
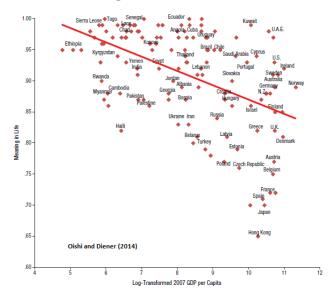


Figure 1. Causes of sub-optimal decisions. The biases listed in the upper right ellipse are discussed in the first part of this review; the factors in the lower ellipse are discussed in the second part of the review.

## Happiness and income across a society



## Meaning and Income across countries





"O.K., if you can't see your way to giving me a pay raise, how about giving Parkerson a pay cut?"

Source: Layard (2005)

"But I don't want comfort. I want God, I want poetry, I want real danger, I want freedom, I want goodness. I want sin." (Huxley, Brave New World, quoted by Sunstein (2015))

## Optimal taxation

#### Standard assumptions

- Infinite lifetimes (dynastic households)
- Complete, perfect markets: no rents.
- Households are heterogeneous in one dimension only (e.g. productivity or initial endowment)
- Preferences are stable.

#### Atkinson-Stiglitz (1976)

It is optimal to tax **only labor and to set zero consumption taxes**, as non-linear consumption taxes are infeasible.

#### Chamley-Judd (1985)

Optimal capital taxes are zero.

# Equivalence of intertemporal and instant maximization of the firm

#### Intertemporal firm problem

Firm's value:

$$V(0) = \int_0^\infty \left[ F(K(t), L(t)) - I(t) - w(t)L(t) \right] e^{(-R(t))} dt$$

with  $R(t) = \int_0^\infty r(\tau) d\tau$ .

Equivalent to the static problem by

• inserting the investment constraint:  $\dot{K}(t) = I(t) - \delta K(t)$ .

because the above integral is equivalent to:

$$K(0) + \int_0^\infty \left[ F(K(t), L(t)) - (r(t) + \delta)K(t) - w(t)L(t) \right] e^{(-R(t))} dt$$

## The Calvo-Obstfeld approach

Social welfare V is here defined as the preference satisfaction of all (living and future) heterogenous agents, as usual:

$$\begin{split} W(t) &= \int_{-\infty}^t \left\{ \int_t^\infty u(c(\nu,\tau)) e^{-\delta(\tau-\nu)} \phi e^{-\phi(\tau-\nu)} \mathrm{d}\tau \right\} e^{-\rho\nu} \mathrm{d}\nu \\ &+ \int_t^\infty \left\{ \int_\nu^\infty u(c(\nu,\tau)) e^{-\delta(\tau-\nu)} \phi e^{-\phi(\tau-\nu)} \mathrm{d}\tau \right\} e^{-\rho\nu} \mathrm{d}\nu. \end{split}$$

#### Intuition:

- The utility of those already living
- plus the utility of those (future people!) to be born,
- · appropriately weighted by their respective cohort size and
- with differing social  $(\rho)$  and private  $(\delta)$  rates of time preference.

#### Achievement of Calvo-Obstfeld

- Time-inconsistency issues sorted: The approach above is time-consistent, the approach of weighing all generations alive at time t regardless of their date of birth is not!
- In the paper, we assume  $\rho = \delta$ , for simplicity.

## Two-step procedure

Calvo and Obstfeld (1988)

- Determining the socially optimal *intertemporal* allocation can be separated from determining the optimal *static* allocation.
- The static problem is a standard dynamic optimization problem with an integral constraint, with solution  $U(C(t)) = \ln(C(t))$ .
- In fact, and non-trivially, the intertemporal allocation is described (for common utility functions) by a standard Ramsey-type problem.

$$\max_{C(t)}\int_{t=0}^{\infty}U(C(t))e^{-\rho t}dt$$
 with 
$$U(C)=\ln(C)$$
 s.t. 
$$\dot{K}(t)=F(K(t),L(t),S(t))-C(t)-\delta K(t).$$

#### Potential lives??

- Average utilitarianism
- Classical utilitarianism
- Critical-level utilitarianism

Present-dependent betterness (Dasgupta) vs. present-independent betterness (Broome)

#### Conclusion: Future research?

## Henry George's Proposal

"What I, therefore, propose, as the simple yet sovereign remedy, which will raise wages, increase the earnings of capital, extirpate pauperism, abolish poverty, give remunerative employment to whoever wishes it, afford free scope to human powers, lessen crime, elevate morals, and taste, and intelligence, purify government and carry civilization to yet nobler heights, is – to appropriate rent by taxation." (Henry George, Progress and Poverty, 1879/2006, Bk. 8, Ch. 2, §15)