

Identifying and tracking successful policies

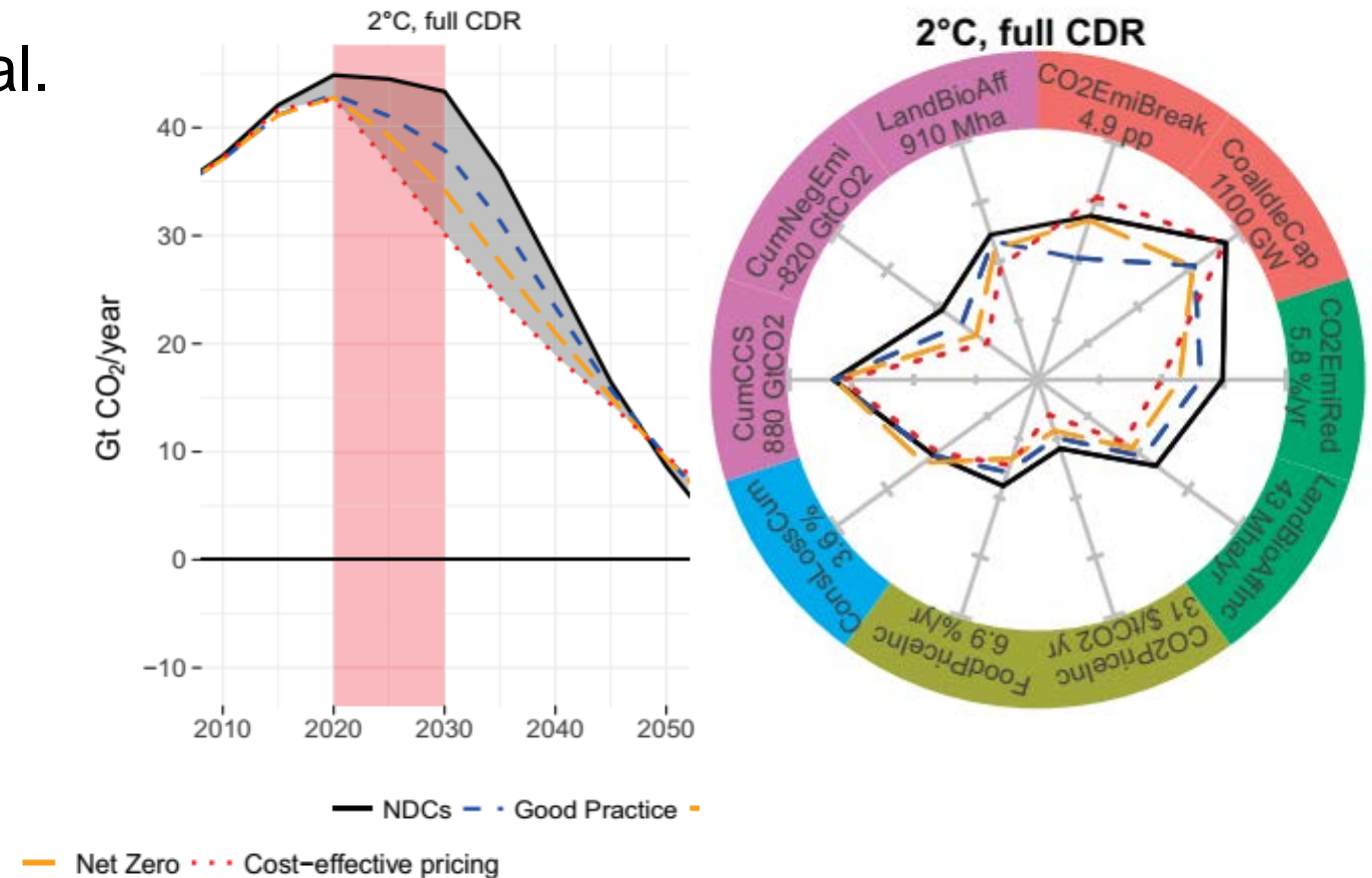
PEP1.5 symposium

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Potsdam, 4 September, 2019





Recap PEP1p5 article

- » Point of departure: Roelfsema et al.
- » Larger set of scenarios
- » Up to 2050
- » Feasibility indicators analysis



Source: Kriegler, Bertram, Kuramochi et al. (2018) ERL

‘Good practice’ and ‘Net zero’ policy packages

| Sector | Current level (global values in 2015 given if not stated otherwise) | Good practice value (in 2030 if not stated otherwise) | Net-zero value toward 2030 (in 2030 if not stated otherwise) | Conditional NDC value (moderate-ambition reference) | Value in well below 2°C cost-effective scenario (high-ambition reference) |
|--|--|--|---|--|---|
|  Energy supply: renewables share in power generation | 0.45 %-point/yr share increase | 1.25–1.45 %-point/yr share increase | same as good practice | 1.0%-point/yr (2020–2030 average) | 2.5%-point/yr (2020–2030 average) |
|  Energy supply: fossil fuel-fired power | 270 GW coal power under construction | No new unabated coal power plants after 2023 (→123 GW coal 2020–2030 new installations) | No new unabated coal after 2018 beyond units under constr.; no new unabated gas after 2022–2032 (→24 GW coal 2020–2030) | 278 GW of new unabated coal power (2020–2030) | 24 GW of new unabated coal power (2020–2030) |
|  Industry | Approx. 1%/yr energy efficiency (EE) improvement; | 0.5%/yr additional EE improvement (→9% reduction of total final energy (FE) in 2030); | 0.5%/yr additional EE improvement (→9% reduction in total FE in 2030); | 5% reduction of total FE rel. to current policy in 2030; | 14% reduction of total FE rel. to current policy in 2030 |
| | No full scale commercial CCS | Approx. 200 MtCO ₂ /yr CCS in industry. | Approx. 500 MtCO ₂ /yr CCS in industry. | 70 Mt CO ₂ /yr CCS in industry | 200 Mt CO ₂ /yr CCS in industry |
|  Buildings | 1%/yr retrofit; Approx. | 1.5-2.1%/yr retrofit; new buildings on average near zero energy by 2020–30; | 3%/yr retrofit; new buildings on average near zero energy by 2020–25; | 6% reduction of total FE rel. to current policy in 2030 | 15% reduction of total FE rel. to current policy in 2030 |
| | 1%/yr energy efficiency (EE) improvement for appliances and lighting | 0.5%/yr additional EE for appliances and lighting; (→13% reduction of total final energy (FE)) | 0.5%/yr additional EE for appliances and lighting; lighting (→20% reduction of total FE) | | |

Source: Kriegler, Bertram, Kuramochi et al. (ERL, 2018)

Identify & quantify impact of past successful policies

| Sector (share in 2014 global GHG emissions) | Sub-sector, policy area and/or policy action | Indicator | Historical global average performance | Best performers among major emitting economies | |
|---|---|--|---|---|--|
| | | | | Performance value (unless otherwise stated) | Countries and example policies that contributed |
| Manufacturing industry (fossil fuel combustion and industrial processes) | Energy efficiency | Final energy consumption per physical output | Approximately 1%/yr energy intensity improvement (<i>limited information available</i>) | [Historical] Up to 0.5%/yr additional improvement (<i>limited information available</i>) | EU (energy efficiency standards, air pollutant emission standards, emissions trading scheme), Japan (voluntary agreements) |
| Transport | Passenger vehicles: fuel efficiency standards | Average km/l for new registrations | LDV fuel economy: 20 km/l (Japan, 2013, test mode); | [Historical] 13.7 km/l to 20.5 km/l between 2001 and 2016 (Japan) [Forward-looking] 32 km/l by 2030 (EU) | [Historical] Japan, EU [Forward-looking] EU |

- » Transport: straightforward indicators, more (comparable)(regularly published) data, regulation policies, large number of analyses
- » Industry and buildings: data availability issues

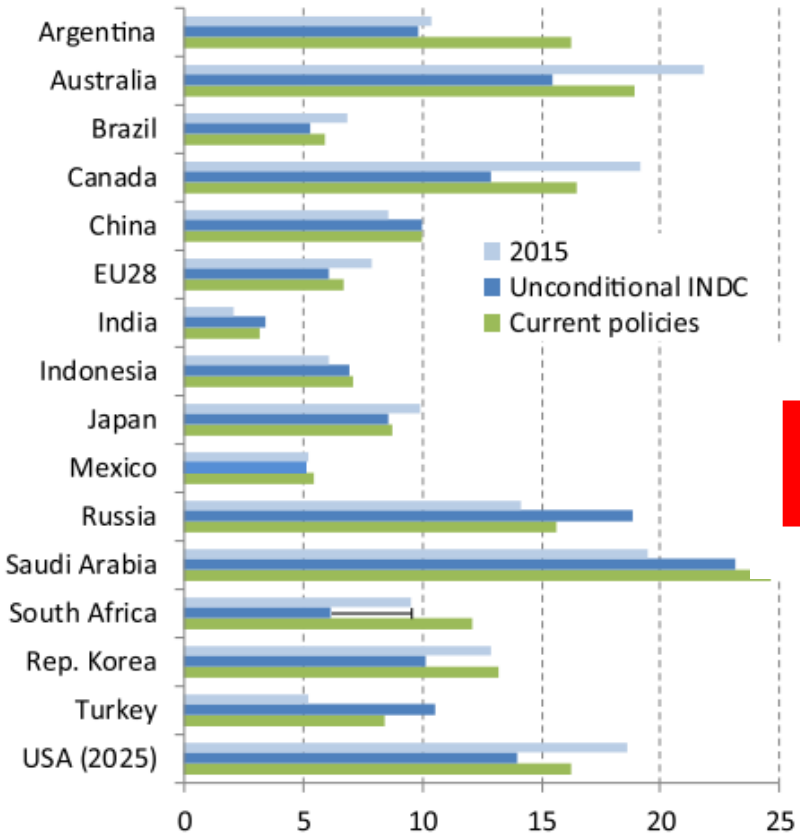
Source: Fekete, Kuramochi, Roelfsema et al. (in preparation)

Identify & quantify impact of past successful policies

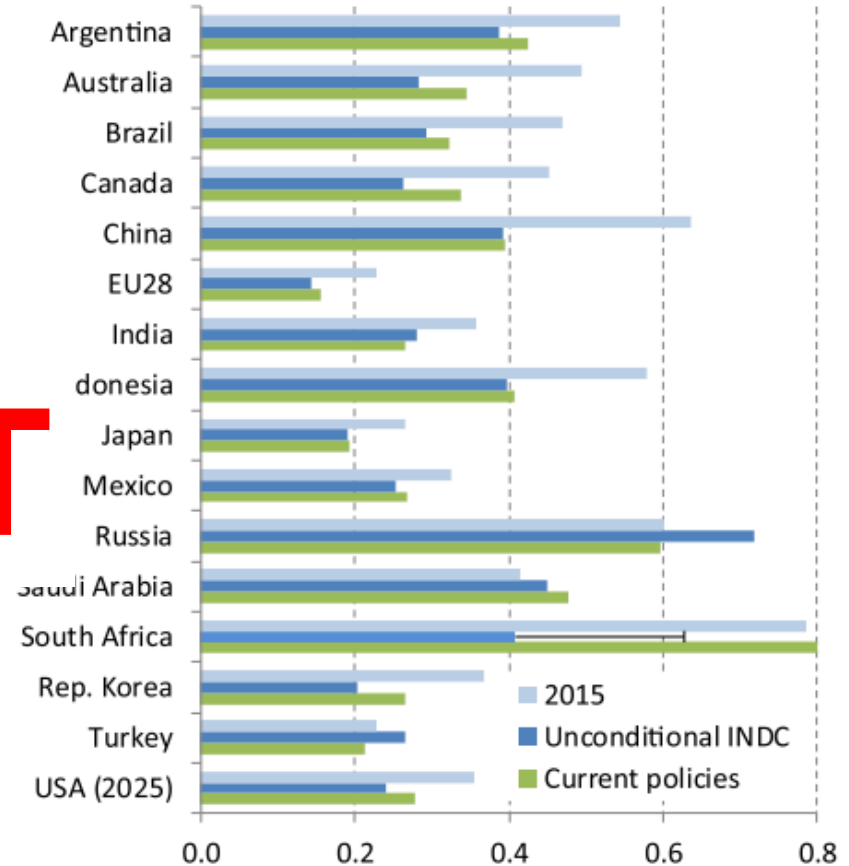
- » Before all the replicability questions, there all kinds of questions on:
 - What's the net impact of policies?
 - How much impact is attributable to a certain policy measure?
 - How many years did you observe the impact?
 - 20 km/L is always more stringent than 15 km/L?
 - Contribution of preceding policies?
 - Etc. ...
- » There's often a time lag between currently implemented policies and policies assessed in the literature
- » Possible solutions:
 - Decomposition analysis, regression analysis (to identify policy instruments that are statistically significant)
 - Comparison with best-available technologies
 - Interviews to policy experts

UNEP Emissions Gap Report 2019: G20 'Current policies' scenario projections for 2030 hardly changed over the last 3-4 years

a. Per capita emissions (tCO₂e/cap)



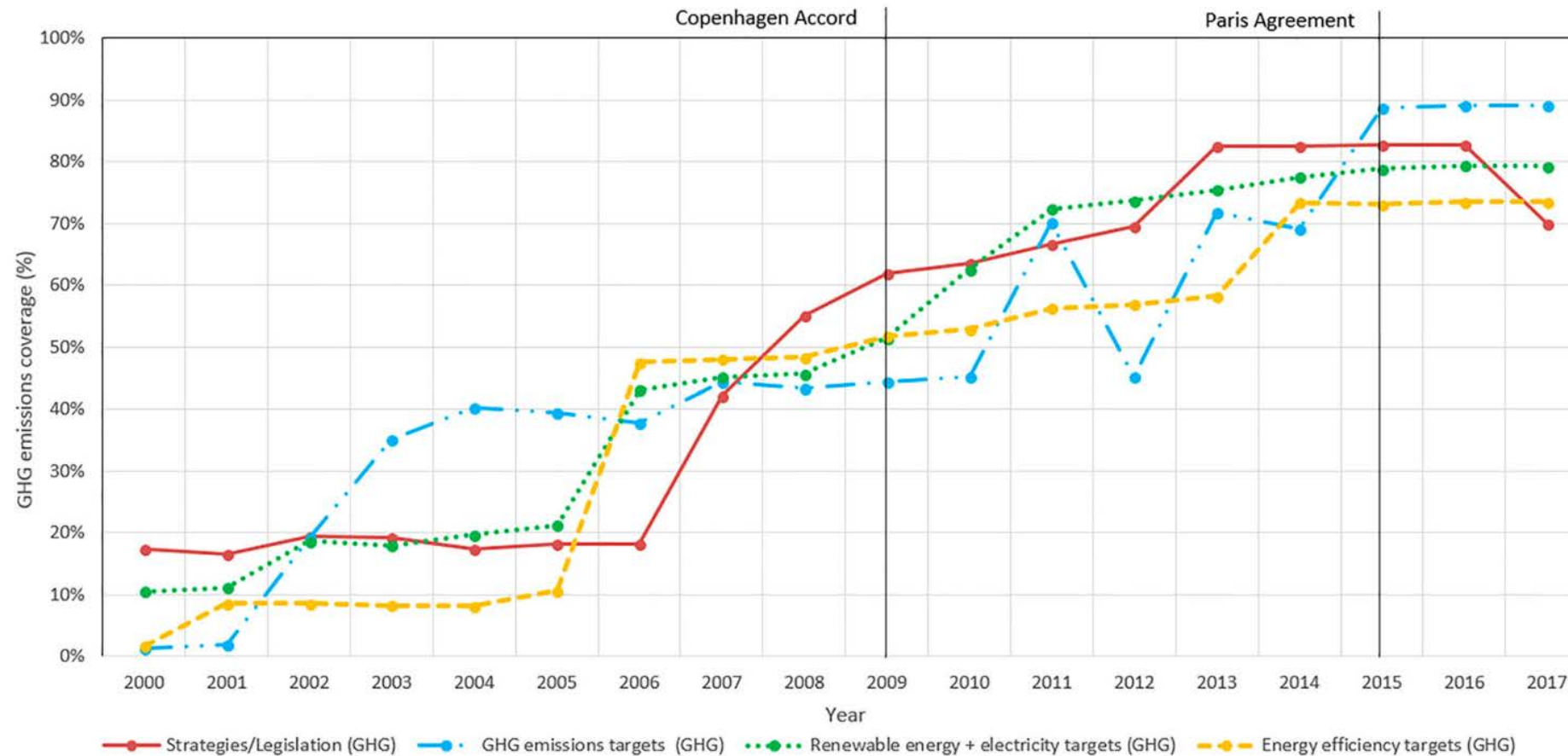
c. Emission intensity (MtCO₂e/billion USD)



BUT

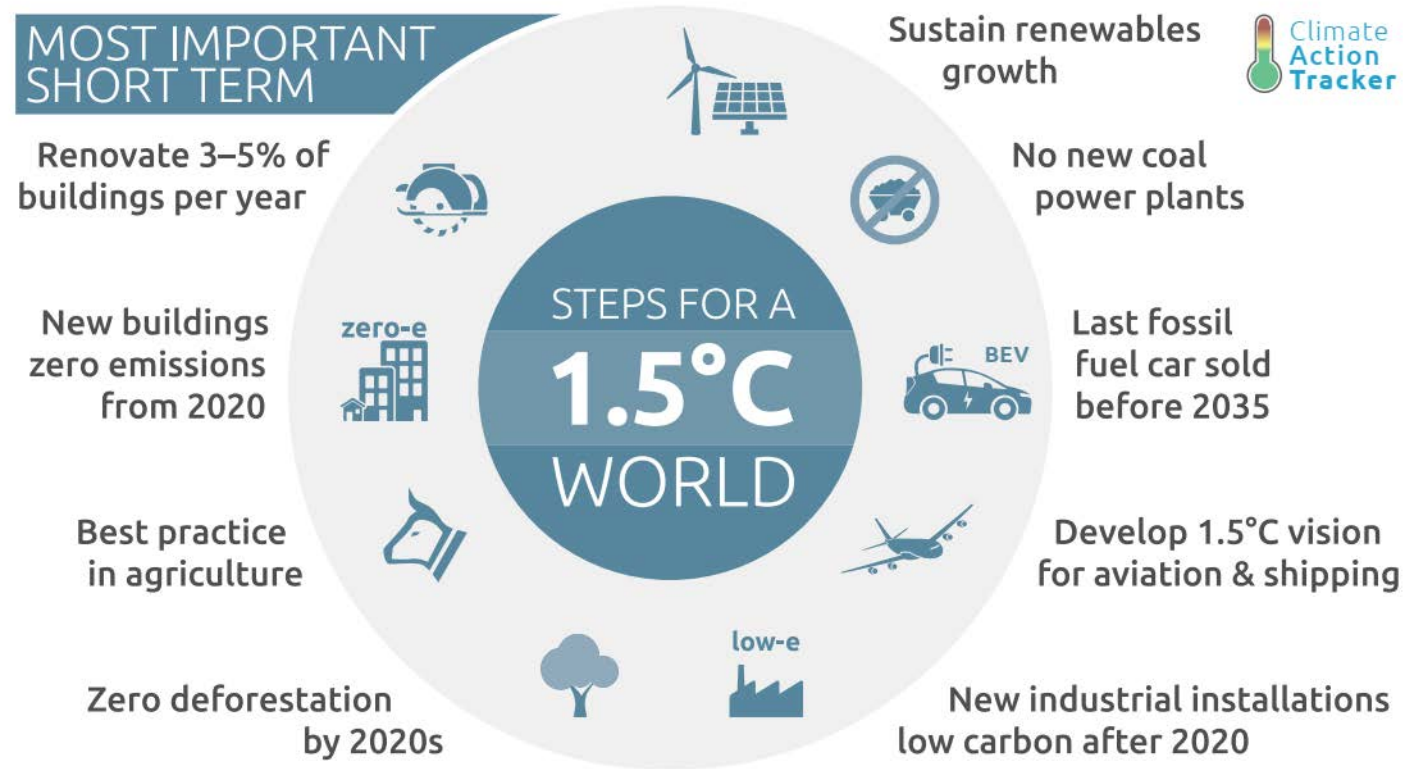
Source: Den Elzen, Kuramochi, Höhne et al. (2019) Energy Policy

Increasing number of high-level national targets and legislation



Source: Iacobuta, Dubash and Upadhyaya et al.. (2018) Climate Policy,

Setting 2/1.5°C-compatible benchmarks and tracking progress against them



www.climateactiontracker.org

Source: Climate Action Tracker (2016), later published as Kuramochi, Höhne, Schaeffer et al. (2018) Climate Policy

Increasing number of ambitious commitments, in some sectors

TRANSPORT



While an increasing number of countries, regions, and cities pledge to phase out combustion engines and initiate substantial modal shifts towards public transport, no such commitments have been made for aviation, shipping, and freight transport to date.

Target categories


















| | G20 countries | Country level | Regional level |
|--|---|--|--|
| 100% share of new zero-emission motorbikes, cars and/or buses as of year x | 5 G20 members (Canada, France, Japan, Mexico, UK) have announced target 2 G20 members (India, Indonesia) have announced target but confirmation is pending 13 G20 members have not announced target for 100% new zero-emission motorbikes, cars and/or buses | 21 countries Canada, Costa Rica, Denmark, France, Iceland, India, Indonesia, Ireland, Israel, Japan, Mexico, Nepal, Netherlands, Norway, Portugal, Scotland, Slovenia, Spain, Sweden, UK | 5 regions Australian Capital Territory, British Colombia, California, Hainan, Hawaii |
| Shift to x% public transport by year x * | 3 G20 members (China, India, Indonesia) with distinct modal shift targets No conclusion possible for all other G20 members | 4 countries China, India, Indonesia, Singapore have distinct modal shift targets No comprehensive data available for all other countries | No regions |
| 100% carbon-free heavy transport and ships as of year x ** | No G20 member with legally binding target for 100% carbon-free heavy transport and ships | No country | No regions |
| 100% carbon-free aviation as of year x *** | No G20 member with legally binding target for 100% carbon free aviation | No country | No regions |



Source: Höhne et al. (2019) UNEP

Policies and policy targets in place


















G20 Climate policy performance rating

| Performance: | | |  |  |  |  |  |  |  |
|---------------------|---|---|---|---|---|---|---|---|---|
| | | | | | | | | | |
| low | | | | | | | | | |
| medium | | | | | | | | | |
| high | | | | | | | | | |
| frontrunner | | | | | | | | | |
| n.a. not applicable | | | | | | | | | |
| | | GHG emissions target for 2050 or beyond | Long term low emissions development strategy | Renewable energy in power sector | Coal phase-out | Phase-out of fossil fuel light duty vehicles | Near zero-energy new buildings | Low-carbon new industry installations | Net zero deforestation |
| Argentina |  | | | | n.a. | | | | |
| Australia |  | | | | | | | | |
| Brazil |  | | | | | | | | |
| Canada |  | | | | | | | | |
| China |  | | | | | | | | |
| European Union (28) |  | | | n.a. | | | | | |
| France |  | | | | | | | | |
| Germany |  | | | | | | | | |
| India |  | | | | | | | | |
| Indonesia |  | | | | | | | | |

Source: Climate Transparency (2018)

Policies and policy targets in place

G20 Climate policy performance rating

| | | |  |  |  |  |  |  |  |
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| low medium high frontrunner n.a. not applicable | | | | | | | | | |
| Italy |  | | | | | | | | |
| Japan |  | | | | | | | | |
| Mexico |  | | | | | | | | |
| Russia |  | | | | | | | | |
| Saudi Arabia |  | | | | n.a. | | | | n.a. |
| South Africa |  | | | | | | | | |
| South Korea |  | | | | | | | | |
| Turkey |  | | | | | | | | |
| United Kingdom |  | | | | | | | | |
| United States |  | | | | | | | | |

Source: Climate
Transparency
(2018)

- » Identification of successful policies and quantification of their impact are challenging
- » Increasing number of policies and policy targets in line with the Paris Agreement goal
- » However, ambitious commitments (near) non-existent in several sectors (e.g. industry, buildings, freight)

- » Kriegler, E. et al. (2018) 'Short term policies to keep the door open for Paris climate goals', *Environmental Research Letters*, 13(7). doi: <https://doi.org/10.1088/1748-9326/aac4f1>.
- » Kuramochi, T. et al. (2018) 'Ten key short-term sectoral benchmarks to limit warming to 1.5°C', *Climate Policy*, 18(3), pp. 287–305. doi: 10.1080/14693062.2017.1397495.
- » den Elzen, M. *et al.* (2019) 'Are the G20 economies making enough progress to meet their NDC targets?', *Energy Policy*. Elsevier Ltd, 126(October 2018), pp. 238–250. doi: 10.1016/j.enpol.2018.11.027.
- » Climate Transparency (2018) *Brown to Green: The G20 transition to a low-carbon economy*. Berlin, Germany: Climate Transparency, c/o Humboldt-Viadrina Governance Platform. Available at: <https://www.climate-transparency.org/wp-content/uploads/2019/01/2018-BROWN-TO-GREEN-REPORT-FINAL.pdf>.
- » Höhne, N., Fransen, T., Hans, F., Bhardwaj, A., Blanco, G., den Elzen, M., Hagemann, M., Henderson, C., Keesler, D., Kejun J., Kuriyama, A., Sha, F., Song, R., Tamura, K., Wills, W. (2019). Bridging the Gap: Enhancing Mitigation Ambition and Action at G20 Level and Globally. An Advance Chapter of The Emissions Gap Report 2019. United Nations Environment Programme. Nairobi.